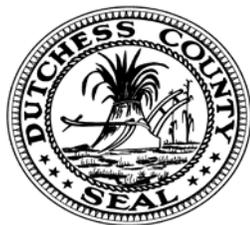


DUTCHESS COUNTY
CRIMINAL JUSTICE COUNCIL



2009 ANNUAL REPORT



William R. Steinhaus
County Executive

CHAIRMAN: Mary Ellen Still

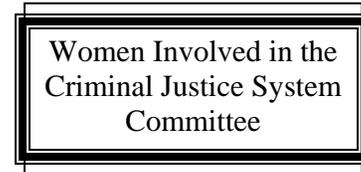
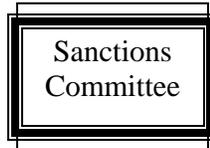
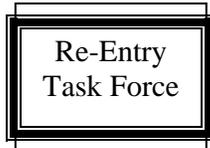
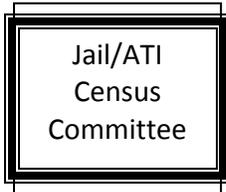
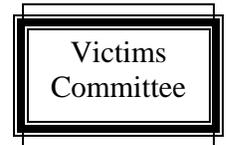
Joan Micucci
CJC Coordinator

Vision Statement - The vision of the Criminal Justice Council is a fair and effective Criminal Justice System.

Mission Statement - The Criminal Justice Council engages in a collaborative process of information sharing to maximize resources resulting in an enhanced criminal justice process. This work is done through utilizing research based practices to ensure community safety, through the promotion and support of: intervention for at risk youth and adults; addressing victims' needs; and reduction of recidivism.

ORGANIZATIONAL CHART

CRIMINAL JUSTICE COUNCIL



BACKGROUND

In 1992, Dutchess County Executive William R. Steinhaus recommended the creation of a Criminal Justice Council to serve in an advisory capacity to the Legislature and the County Executive. The Dutchess County Legislature subsequently passed Resolution number sixty-one in 1993 creating a Criminal Justice Council as “necessary to support an efficient and effective criminal justice system.” Representatives of all elements of the criminal justice system, as well as representatives of human service agencies, not-for-profits, and citizen appointments, participate on the Council.

As one of ten national sites selected, Dutchess County worked with the National Institute of Corrections during 1998-1999 to develop a strategic planning process and a committee structure. The Council, based on the strategic planning process, committed to the use of evidence based practices.

CRIMINAL JUSTICE COUNCIL

The Criminal Justice Council meets six times annually at the Office of Probation and Community Corrections from 7:30 a.m. to 10:00 a.m. Meetings are held on the second Tuesday of the following months: January, March, May, July, September and November. Meetings are open to the public.

In 2009, the Council received presentations from a variety of programs and agencies in order to keep abreast of current initiatives, outcomes and future plans.

The Council heard a presentation on the “under 21” jail population conducted by a work group comprised of members from the Department of Mental Hygiene, Office of Probation and Community Corrections and the Dutchess County Jail who compared findings from a 1998 study to the youthful population in the jail in 2008. Notable in the report was that in spite of an increase in the county population, there were fewer youth arrests and consequent incarcerations while more alternative programs were in place. Nevertheless, concern was expressed about mental health and substance abuse as well as educational issues found in this population. Further study and evaluation is planned on this topic.

This study also found that there has been an increase in the felony offenses committed by this age group in the past 10 years. In 1999, more than 50% of the offenses committed by the “under 21” year old group were misdemeanors; now more than 50% are felonies. Also, among youth incarcerated from areas other than the two urban centers, Poughkeepsie and Beacon, there were a high percentage of opiate users.

In addition to the above, the Council was updated on such initiatives as:

- *“Ready, Set, Work”* presented by Cynthia Blair from the New York State Division of Probation and Correctional Alternatives and Elizabeth Bobela from the Office of Probation and Community Corrections;
- *Cognitive Behavioral Therapy and Recidivist DWI Offenders* presented by Dr. Elizabeth Quinn from Marist College;
- Panel presentation by former participants in treatment programs that included ITAP (Intensive Treatment Alternative Program), drug court and Road to Recovery;
- Transitional Housing presentation by Marty Lynch, Director of the program;
- Community Transition Center (CTC) presentation by Fran Ray, Director of the day reporting center.

Under the auspices of the Council, the county successfully applied for a re-entry grant from the New York State Division of Criminal Justice Services. Counties throughout the state may apply for funding to assist in the transition of offenders from state prison, or in some cases local jails, back to the community. This implementation grant will build on the work of a previous planning grant that resulted in a blueprint for action entitled *“A Collaborative Model for Effective Community Re-Entry and Systems Coordination.”* The Criminal Justice Council, through its Executive and Re-Entry Committees, will provide oversight and guidance for this initiative which is scheduled to begin in January 2010. The Osborne Association has been hired to implement the project under the guidance of the Re-Entry Committee of the Criminal Justice Council. Funding of \$180,909 has been awarded for this one year project.

The Council depends on its sub-committees and task forces to provide in-depth evaluation and analysis on various topics. Support for the Council is provided by a part-time coordinator who organizes its activities and records.

In 2009, it was decided to terminate the Prevention Committee and absorb its activities into a Juvenile Justice Committee. This committee would not only look at prevention issues, but at all matters relating to juvenile justice. It is anticipated that this committee will be created in 2010. In addition, a workgroup will be formed in 2010 to provide data to the Criminal Justice Council for planning and evaluation.

THE EXECUTIVE COMMITTEE:

The Executive Committee oversees the work of the Council and its committees, establishes strategic direction and analyzes available data to ensure decision making is informed by research. The Executive Committee meets monthly and serves as the steering committee for the full Council.

Following the successful completion of the re-entry planning grant, the Executive Committee guided the application process to secure funding from the Division of

Criminal Justice Services for a follow-up re-entry project. It was decided to partner with a community agency to apply for, and subsequently implement, the grant. In addition to the above, the Executive Committee performed the following:

- At the request of Dutchess County Executive William Steinhaus, the Executive Committee spearheaded efforts to review the needs of local veterans who may be experiencing post-deployment readjustment issues that might increase their risk of criminal justice involvement. County Executive Steinhaus made this request following communication from Legislators Angela Flesland and Robert Weiss. The Executive Committee subsequently arranged for a presentation by Veterans Service Agency Director Nelson Rivera about the *Veterans Justice Outreach* strategies that had been developed to assist this population. A half-day training was also given on post-traumatic stress disorder by Tom Quinn, LCSW, Program manager for the VA Hudson Valley Health System;
- The committee approved the annual *Alternatives to Incarceration Plan Update* that the Office of Probation and Community Corrections submits to the New York State Division of Probation and Correctional Alternatives each year. Its adoption permits the county to receive a designated amount of funding for Pretrial Services and the Intensive Treatment Alternative Program (ITAP);
- Reviewed available statistics from the Dutchess County Jail and Office of Probation and Community Corrections;*
- Established a workgroup to review membership in light of the fact that the Council has evolved since its creation in 1993. The workgroup will make a formal recommendation to the Executive Committee regarding any modifications to the existing structure of the Council in early 2010;
- Monitored the work and activities of the CJC committees.

*Due to the transition of criminal justice agencies from one computer system to another, data and statistics were not available during most of 2009.

COMMUNITY INVOLVEMENT COMMITTEE

Co-Chairs: Jacki Brownstein and Shirley Adams

The key activity for the CIC in 2009 was to identify relevant issues related to transitional age youth, ages 16-21 who end up in the criminal justice system. The Committee decided to explore characteristics of youth who enter into the system,

prevention programs aimed at reducing anti-social behavior and ways of disseminating the information to the community.

To this end the following was done:

- Joint meetings with the Sanctions Committee who were also exploring the issue;
- Review the information gathered by the snapshot study done of youth under 21 who were in the DC Jail on September 26, 2008 and discuss what, if any, conclusions can be drawn from the study relevant to the Committee's task;
- Brainstorming by direct service workers who were invited to the meeting, of contributing factors for youth entering into the criminal justice system and possible areas of action;
- Information was gathered and presented on evidence based programs addressing anti-social behavior;
- Presentations were made by local programs that seem to have had successful but non researched programs addressing youth at risk.

It was decided that the Committee would explore ways to codify the information gathered and make it available to the community and youth serving organizations.

Jail/ATI Census Committee

Co-Chairs: Tom Angell and Sue West

The Task Force examined the following issues in 2009

- Compared 2007-08 statistics of "bed" days in DC Jail and found that in 2008:
 - a. the number of felony bed days was higher,
 - b. there were more Parole bed days, as well as more violent felonies
- Met with Bonnie Allen from the Dutchess County Re-Entry Project;
- Compared 2007 arrest figures to 2008, which showed that 9.7% more parolees were arrested in 2008;
- Looked into arrests, violent felony arrests and parolees;
- In the first month of 2009, violent felony arrests were down significantly;
- Parole presented to the Committee on why Parole-Only warrants had increased (and discussed what Parole-Only means);
- There were 2000 more bed days in 2008 than in 2007;
- Discussed ways to improve communication between Parole and the District Attorney's Office (e.g. list of parolees in jail for bi-weekly meetings);
- Kate Huddleston from Parole reports longer adjournments than usual in 2008 compared to 2007;
- Spike of misdemeanor Parolee arrests in July & Aug of 2008

- Explored Regionalization with representatives from CRREO (Joshua Simons, Center for Research, Regionalization, Education and Outreach at SUNY New Paltz);
- Explored possibilities of an Employment Residence as an Alternative to Incarceration.

Goals and Priorities for 2010

1. To maximize efficiencies based upon the evaluation of available data within the jail system and regarding the utilization of ATIs;
2. Promote cross systems coordination by developing a strategic framework of research questions and related findings that allow for information sharing with the Criminal Justice Council;
3. Define the “goal posts” of the criminal justice system for Dutchess County by conducting an evaluation of current practices to identify process strengths and areas of opportunity.

RE-ENTRY COMMITTEE

Chair: Tom Angell

The Dutchess County Re-entry Committee had a very active and productive year. Our full committee met six times during the course of the year. Each meeting had greater participation than the previous one. Our first meeting in February was attended by 10 individuals. Our last meeting in December had 22 participants. The committee has representation from the New York State Division of Parole, New York State Department of Corrections, New York State Division of Criminal Justice Services, New York State Police, Dutchess County Jail, Dutchess County Office of Probation and Community Corrections, Dutchess County Public Defender, Dutchess County Department of Mental Hygiene, Dutchess County Department of Social Services, Dutchess County Criminal Justice Council, Dutchess County Mental Health America, Family Partnership, Family Services, Osborne Association, representatives of several local churches, and other interested community members.

Our first project was to select a not-for-profit agency to partner with to advance re-entry work in Dutchess County. A request for proposals was written and circulated. A joint response was received from the Osborne Association and Dutchess County Re-Entry Project. The Committee recommended, and the Executive Committee of the Criminal Justice Council agreed, to enter into a Memorandum of Understanding with the Osborne Association to work together on developing re-entry programs for Dutchess County.

Our second project was to work collaboratively with the Osborne Association to apply for a grant from the New York State Division of Criminal Justice Services for

sufficient funds to support a fully staffed re-entry program in Dutchess County. Dutchess County was awarded a grant for \$180,909.00 commencing October 1, 2009. The county in turn sub-contracted with the Osborne Association to provide the actual services.

Due to bureaucratic delays, the actual contracts were not signed and completed in 2009. Actual distribution of funds and hiring of staff is slated for January, 2010.

Several of our members attended both regional and statewide reentry conferences.

In addition to the full committee meetings, the Re-entry Committee divided into three subcommittees: Outreach, Internal Program Development, and External Program Development. These subcommittees each met on multiple occasions and worked on developing a greater understanding of the challenges facing the formerly incarcerated and on creating the most effective program design.

The Re-entry Committee is a dynamic, collaborative effort made up of a cross-section of state and local government, not-for-profit agencies, local churches, and interested individuals all seeking to assist the formerly incarcerated to successfully reintegrate into our community. It is our sincere hope that all of these efforts will lead to reduced recidivism and a safer Dutchess County for all of our residents.

CJC Sanctions Committee

Co-Chairs: Margaret Hirst and Ron Knapp

Mission Statement

The Sanctions Committee will educate participants in the criminal justice system and the general public about treatment versus punitive sanctions, research and promote innovative concepts and programs, and evaluate effectiveness of the graduated sanction continuum.

Strategies

- Committee will meet regularly to define the purpose of the Alternative to Incarceration (ATI) system and make recommendations to CJC about the philosophy and purpose of a system of intermediate sanctions
- Committee will research and promote the development of new intermediate sanctioning programs to address targeted special populations
- Committee will broaden representation of the committee to include broad representation of community and criminal justice system
- Committee will collaborate with the CJC evaluation staff to define effectiveness and measure program outcomes
- Committee will educate public and CJ system regarding issue of mental illness

2009 Goals

Promote and Support the Reduction of Recidivism

Educate participants in the criminal justice system about treatment versus punitive sanctions:

1. A Series of meetings were held with Hyde Park Town Judges and Hudson River Psychiatric Center administrative staff to review handling of cases of individuals committed to HRPC who appear to commit a crime while inpatient. Staff from HRPC also toured the DC Jail to see where individuals were incarcerated. The result was a major reduction in individuals charged with a crime.
2. Committee explored how individuals formerly in the military are being treated in the criminal justice system. Result is that better identification will be done, referral for benefit eligibility will be completed more thoroughly and screening for special needs will be completed.

Promote and Support Public Safety

Identify and examine current barriers to effective operation of sanctioning programs:

1. Explore improving the employment opportunities for the formerly incarcerated
A task force of DC Jail staff, Jail-based team staff and Chamber of Commerce staff was established. Result was a better understanding of resources available and improved communication of employment opportunities
2. Explore improved diversion protocols for individuals with mental illness
The Law Enforcement/MH Crisis Response Initiative was designed and implemented. This allows for diversion of appropriate individuals suffering from mental illness prior to arrest
3. Review of Rockefeller Drug Laws completed
4. Development of Judicial Diversion program in progress.

Research and promote innovative sanctioning programs

1. Reviewed under 21 year old age group and the 21-25 year old group incarcerated in DCJ and researched effective intermediate sanctions study completed. Development of a strategic plan in process. This is a collaborative process with the Community Involvement Committee

Evaluate the effectiveness of the graduated sanction continuum

1. Committee reviewed the Community Transition Center program

2010 Goals

PROMOTE & SUPPORT PUBLIC SAFETY

Evaluate the effectiveness of the graduated sanction continuum

1. Evaluate impact of Leandra's Law--Committee will invite Ms. Nellis, from Probation and Mike Hill, DDP, to the September meeting to review and evaluate the effects of the sanctions of this law.
2. Evaluate the Judicial Diversion Program - Invite Judge Hayes and Nidia Martinez-Godfrey, to the June 23rd meeting to review and evaluate that program
3. Evaluate the ITAP program relative to LSI-R (risk-need assessment instrument) scores. The committee will ask Michael North, ITAP, to attend an upcoming Sanctions meeting to provide a comparison/evaluation of LSI-R scores. In July 2009 baseline LSIs were completed on individuals entering the ITAP program. Evaluations are being done every 6 months to determine if there are reductions in high scoring risk factors.

Research and promote innovative sanctioning programs

1. Follow up with the results of the student surveys completed by the eastern Dutchess corridor schools, Rhinebeck, and Red Hook. Link "Under 21" Jail Study to determine what interventions might be needed. Increased use of heroin is state-wide. Recently increased numbers of OD deaths. Information regarding OD cases in local hospitals will be sought.

Educate public and CJ system regarding issue of mental illness and addiction

1. Develop a proposal to provide an in-service to raise the consciousness of local physicians and dentists on the abuse of over-prescribing pain medications.
2. Assist with establishing voluntary drop-offs of surplus medications on a county wide basis. In the past, the Resource Recovery Agency in conjunction with the Sheriff's Department has held successful drop-offs.

Identify and examine current barriers to effective operation of sanctioning programs

1. Develop and implement a system for improve communication between treatment programs and judiciary to provide periodic information about progress in treatment.

Victims Committee

Co-Chairs: Marjorie Smith and Rob Rolison

The Victims Committee continued its discussion of services for victims and training that would benefit victims by enhancing the system response to criminal acts.

The Summit that was held in 2008 netted a number of ideas and those were coupled with changes in the legal requirements for Victim Notification enacted into law by the New York State Legislature. With the assistance of the Committee's suggestions, the District Attorney's Office implemented a change to the procedure that is employed by the support staff when opening new criminal files to assure that victims receive not only the NYS Crime Victims Board materials but also referrals for local services.

Among other suggestions from the Summit was cross training with advocates and police that would also include information on the effects of trauma on witnesses. The planning for this training is ongoing.

One of the most beneficial outcomes of the Committee's meetings has been its use as a forum for the exchange of ideas among people who represent agencies and offices that regularly deal with crime victims and the issues that accompany criminal conduct and its effect on victims and witnesses. The Committee continues to serve as a forum for developing strategies that can help victims. Ideas that have been developed at the table have often been incorporated into the system responses of the individual entities represented at the table.

Due to budget constraints, there will be a diminution of services in 2010 for people who have been the victims of crime. As in other areas, there were staff cuts in virtually every agency and program that provides aid to victims. The Committee viewed this development with very strong concern and entertained discussion as to how the community could be made aware of the need for victim services. Some suggestions for implementation in 2010 involved community awareness projects highlighting the number of people who are affected by crimes in Dutchess County. With many resources devoted to the criminals who have committed the crimes, the Committee's view is that fairness and equity strongly support providing adequate help to the victims and that can be accomplished most effectively with increased public awareness.

WOMEN INVOLVED IN THE CRIMINAL JUSTICE SYSTEM COMMITTEE

Co-Chairs—Mary Ellen Still and Susan West

The committee meets on the 4th Tuesday of each month from 9:00 a.m. to 10:00 a.m. at Family Services, Inc., 50 N. Hamilton Street, Poughkeepsie, NY.

The committee continues to work on the following goals:

- 1) Institutionalize ongoing training
- 2) Build support to provide services for female offenders
- 3) Diversify committee membership
- 4) Continue to work toward transitional, supportive housing

Under the sponsorship of the committee, the networking “Brown Bag Breakfasts” continues to offer opportunities to share information, strategies and support to various providers and agencies. To enhance communication and coordination between the various committees and to keep the public informed about women’s issues, members of the Women’s Committee attended some Brown Bag meetings. This was useful in enhancing understanding priorities and information-sharing.

In addition, in 2009 the committee accomplished the following:

- Reviewed the DC Government website; made recommendations to enhance the search capacity and to add links which would be useful for women involved in the criminal justice system
- Reviewed the capabilities of the CCAMP system
- Compiled and circulated lists of employers who are accepting of individuals who have previously been incarcerated
- Shared information about CONNECT and Generational Poverty Trainings
- Received a presentation on Kinship Care by Cornell Cooperative
- Received a presentation on Nurturing Parents and the Parenting Journey by Family Services

2009

AVERAGE DAILY POPULATION

	JAIL	Parole	ISP	ITAP		THP		CTC		EM JD		EM		ROR	RUS	TOTAL ATI
				PRE	SENT	PRE	SENT	PRE	SENT	PRE	SENT	PRE	SENT			
January	334	31		27	20	18	6	3	48	3	5	86	28	171	55	462
February	348	29		24	22	15	4	2	54	5	6	85	32	169	49	456
March	351	30		23	19	17	4	2	49	4	6	76	29	174	49	442
April	360	30		21	20	23	4	1	52	8	8	71	30	175	51	448
May	345	27		22	18	22	4	3	50	9	11	66	26	172	48	431
June	327	25		23	17	26	6	3	53	9	13	75	27	208	48	486
July	328	34		21	16	25	5	2	52	7	13	77	26	218	41	483
August	328	29		23	15	21	5	2	53	4	14	89	24	223	40	495
September	334	24		21	16	22	4	3	51	5	13	89	29	243	37	515
October	355	24		24	19	19	2	2	51	9	9	76	22	243	32	490
November	369	20		30	22	21	2	2	52	11	6	85	19	240	37	510
December	346	22		30	22	22	2	2	48	8	6	89	15	254	37	521

ADMISSIONS

	JAIL	Parole Admiss	ISP	FTA Ref	ITAP		THP		CTC		EM JD		EM		ROR	RUS	TOTAL ATI
					PRE	SENT	PRE	SENT	PRE	SENT	PRE	SENT	PRE	SENT			
January	257	13		6	3	3	14	4	0	7	2	2	36	8	33	8	122
February	237	13		0	2	1	10	1	0	7	3	1	20	7	25	2	75
March	364	13		18	4	1	11	2	0	3	4	2	27	5	39	6	116
April	269	13		8	4	0	14	1	1	5	5	4	27	11	39	5	115
May	257	12		2	2	2	13	4	2	5	2	4	22	6	35	3	96
June	262	17		16	4	0	13	2	0	5	7	5	34	10	66	6	156
July	284	21		2	1	0	12	1	1	6	1	2	36	5	42	4	110
August	239	8		17	3	0	10	5	0	6	2	2	36	9	44	3	133
September	296	14		21	1	3	11	1	0	3	5	2	17	2	53	0	112
October	265	15		8	6	0	9	1	0	6	6	0	26	4	40	2	102
November	254	8		10	2	0	11	1	0	2	5	2	29	1	43	0	99
December	229	16		9	2	0	4	0	0	4	5	2	34	3	46	2	104
TOTAL																	1340

WAITING LISTS

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC		
ITAP	5													
THP	0													
CTC	0													

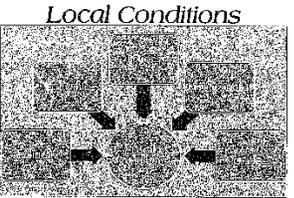
LEGEND
 CTC: Community Transitions Center
 EM: Electronic Monitoring Program
 ITAP: Intensive Treatment Alternative
 LCR: Local Conditional Release
 ROR: Released on Own Recognizance
 RUS: Released Under Supervision



The VISION of the Criminal Justice Council is a fair and effective Criminal Justice System.

The Criminal Justice Council engages in a collaborative process of information sharing or resource referrals resulting in an enhanced Criminal Justice process. This work is done through utilizing research based practices to ensure community safety, through the provision and support of innovative law enforcement, and adults, addressing victims' needs, and reduction of recidivism.

- The Criminal Justice Council VALUES:
- Integrity
 - A collaborative process
 - Information sharing
 - Making decisions informed by research



Committee Goals and Strategies

<p>Members of the Council</p> <p>Goal 1: To provide a forum for the exchange of information and resources among all members of the Council.</p> <p>Strategy 1.1: Develop a strategic framework of tasks to be undertaken to ensure the Council's success.</p> <p>Strategy 1.2: Develop a strategic framework of tasks to be undertaken to ensure the Council's success.</p> <p>Strategy 1.3: Develop a strategic framework of tasks to be undertaken to ensure the Council's success.</p>	<p>Members of the Council</p> <p>Goal 2: To provide a forum for the exchange of information and resources among all members of the Council.</p> <p>Strategy 2.1: Develop a strategic framework of tasks to be undertaken to ensure the Council's success.</p> <p>Strategy 2.2: Develop a strategic framework of tasks to be undertaken to ensure the Council's success.</p> <p>Strategy 2.3: Develop a strategic framework of tasks to be undertaken to ensure the Council's success.</p>
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Outputs

- COMMUNITY CHANGES**
- New or modified programs, policies or practices in the community facilitated by the Criminal Justice Council to address emerging criminal justice issues.
- SERVICES PROVIDED**
- Workshops and tools that are designed to provide information, instruction, and develop the skills of community members. Services are provided through a variety of resources and venues.
- PUBLIC AWARENESS**
- Promote public awareness. This includes media coverage of the Council's activities, its initiatives, or issues in the newspapers, newsletters, online, or other media avenues.
- RESOURCES GENERATED**
- Acquisition of funding for the initiative through grants, donations, or in-kind gifts. These resources include money, materials, and people's time—including social capital.

Outcomes

<p>Short-Term Outcomes</p> <p>Increased awareness of the Council's activities and initiatives.</p> <p>Increased participation in Council activities and initiatives.</p> <p>Increased collaboration between Council members and community members.</p>	<p>Long-Term Outcomes</p> <p>Improved community safety.</p> <p>Reduced recidivism rates.</p> <p>Enhanced community support for the criminal justice system.</p>
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