

**DUTCHESS
COUNTY
CRIMINAL
JUSTICE
COUNCIL**



2017 ANNUAL REPORT



**Marcus J. Molinaro
County Executive**

**Mary Ellen Still
Chairperson**

Dawn Hawley
Administrative Coordinator

CRIMINAL JUSTICE COUNCIL OPERATIONAL OVERVIEW

Vision Statement

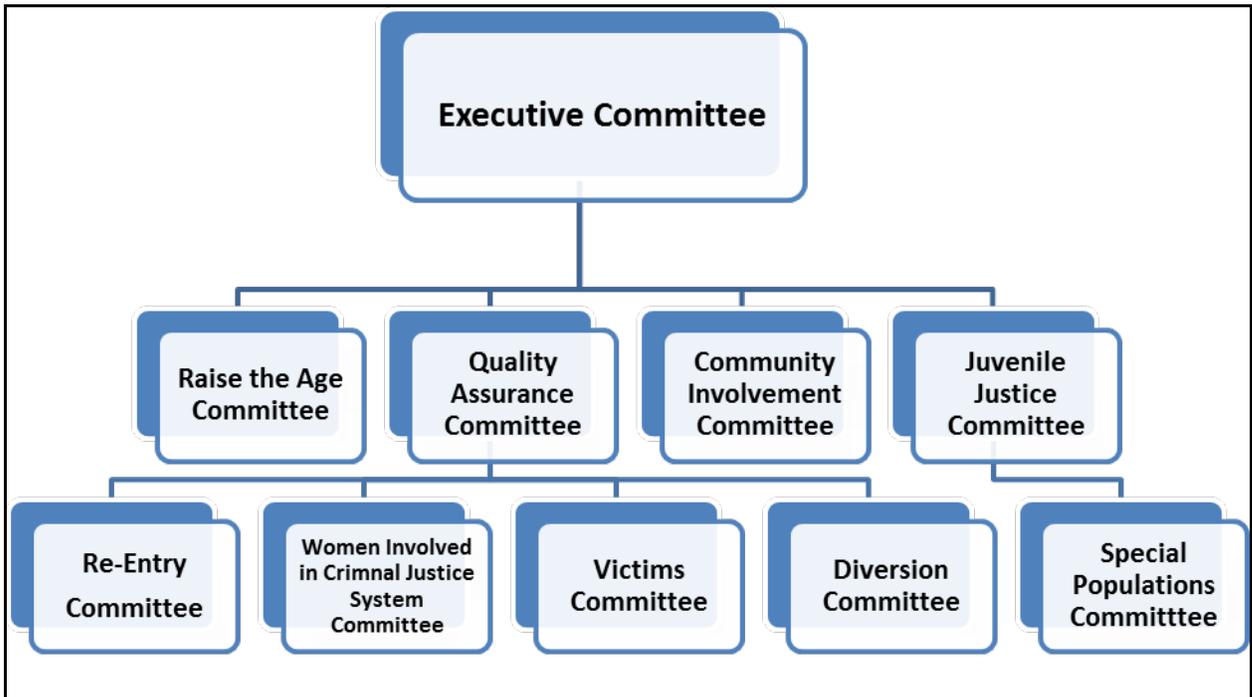
The vision of the Criminal Justice Council is a fair and effective criminal justice system.

Mission Statement

The Criminal Justice Council engages in a collaborative process of information sharing to maximize resources resulting in an enhanced criminal justice process. This work is done through utilizing research-based practices to ensure community safety through the promotion and support of: intervention for at-risk youth and adults, addressing victims' needs and reduction of recidivism.

ORGANIZATIONAL CHART

Criminal Justice Council



In 1992, the Dutchess County Criminal Justice Council (CJC) was created to serve in an advisory capacity to the Legislature and the County Executive. In 1993, the Dutchess County Legislature passed Resolution Number 61 that formally created and recognized the Criminal Justice Council as “necessary to support an efficient and effective criminal justice system.” In 1998 and 2010, the Legislature adopted amendments regarding membership and other operational guidelines. A 2011 resolution outlined the duties and functions of the Executive Committee.

Through a strategic planning process facilitated by the National Institute of Corrections, the Council developed a committee structure and committed to the use of evidence-based practices.

Over the years, the Council has evolved to its present structure that consists of nine committees as well as an Executive Committee. The eighth committee, Quality Assurance, was created in early 2017 with the ninth committee, Raise the Age (RTA) added in late 2017.

The Quality Assurance Committee focuses on criminal justice processing through the development of standards and methodology, periodic audits and quality assurance measures. Facilitated by the Criminal Justice Council’s consultant, Dr. Gary Christensen, this committee greatly enhances the ability of agencies and council members to monitor success toward achieving established goals. It also helps to identify other interventions and services that may be necessary to achieve those goals.

Created in 2015, both the Diversion and Special Populations committees were formed at the recommendation of County Executive Marcus J. Molinaro. The Diversion Committee has focused on training all law enforcement agencies in the county in Crisis Intervention Training (CIT) and the creation of a stabilization center for individuals experiencing severe behavioral health issues that might result in hospitalization or incarceration. CIT is now regularly offered to law enforcement agencies and the Stabilization Center is operational, serving hundreds of county residents.

The Special Populations Committee addresses the needs of special populations within the criminal justice system. The committee assists Kevin Warwick, Alternative Solutions Associates, Inc., in his work as a consultant to the county. Under the direction and guidance of Mr. Warwick, the RESTART (Re-Entry Stabilization, Transition and Reintegration Track) is operational and showing positive results in reducing recidivism. This jail-based transitional program provides a seamless re-entry into the community with no interruption of services.

EXECUTIVE COMMITTEE

The Executive Committee oversees and guides the work of the Council and its committees, establishes strategic direction and analyzes available data to ensure decision-making is informed by research. The Executive Committee meets monthly and serves as the steering committee for the full Council.

CRIMINAL JUSTICE COUNCIL

The Criminal Justice Council (CJC) meets six times annually at 8:00 a.m. on the second Tuesday (unless there is a conflict with a holiday) of the following months: January, March, May, July, September and November. Meetings are held at Catharine Street Community Center located at 69 Catharine Street (entrance on Mansion Street) in the City of Poughkeepsie and are open to the public. General information, annual and other reports, agendas and approved minutes are available on the county's website. (www.dutchessny.gov)

2017 Activities and Achievements

- Under the auspices of the Council and the oversight of the Re-Entry Committee, an eleventh year of funding from the New York State Division of Criminal Justice Services (DCJS) for re-entry programming was approved by the state. Exodus Transitional Community is the provider for this contract;
- The Council had several presentations from its consultant, Dr. Gary Christensen, on pertinent data involving jail length of stay, evidence-based practices and decision-making and criminal justice processing. Reports may be viewed on the county's website under the Criminal Justice Council;
- Dr. Christensen attended a Magistrates Association meeting in September to discuss Criminal Justice Council initiatives and Chairperson Mary Ellen Still followed in November to speak about various pretrial programs and initiatives;
- RESTART, created in 2015, continued to evolve with the addition of more evidence-based programming for participants. It currently has the capacity to serve up to 50 male and 20 female high-risk inmates. Through 2017, 541 inmates have been accepted into the program. Transition and re-entry services are essential components of the program;
- With guidance from the county's consultant, Kevin Warwick, the Special Populations Committee reviewed the design of the programming units of the new Justice and Transition Center to ensure physical layout and programming needs continue to be aligned;
- A Special Needs sub-committee to the Special Populations Committee was created. This group is chaired by Public Defender Tom Angell and Toni Ciarfella, Deputy Commissioner for Special Needs;
- Under the auspices of the Juvenile Justice Committee and with support from the Department of Behavioral and Community Health, a Sequential

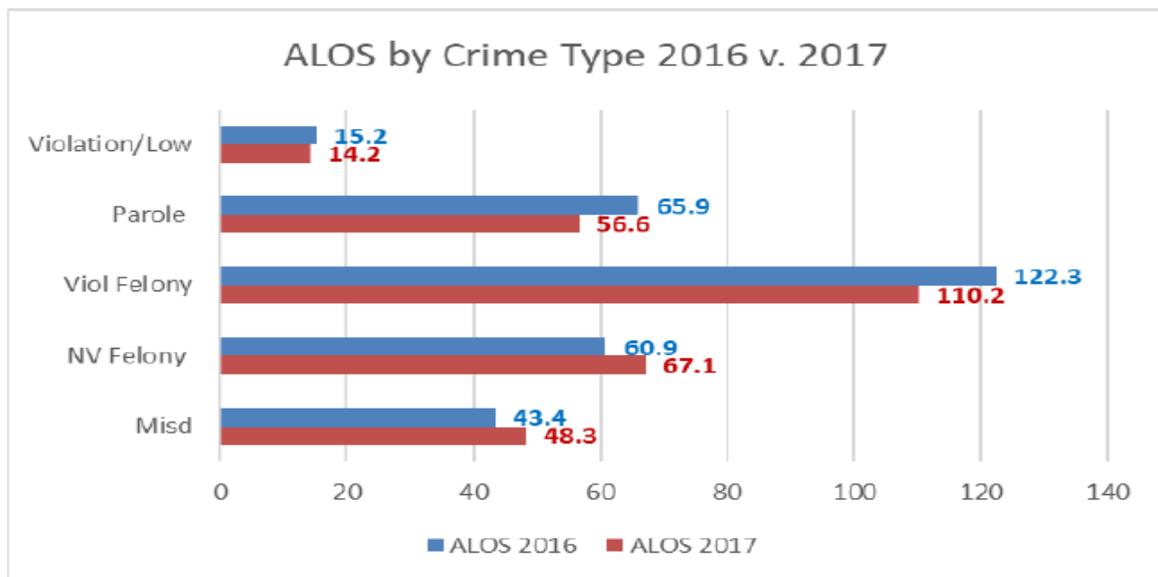
- Intercept Mapping (SIM) exercise was held on March 31, 2017. Attendees from various agencies “mapped” the paths of youth as they move through the system in order to identify opportunities and potential barriers. Similar to the adult mapping that occurred several years ago, the exercise helps to identify decision points within the system;
- Under the guidance of the Diversion Committee, Crisis Intervention Training (CIT) classes continued to be offered to local law enforcement agencies. This training enhances the ability of law enforcement officers to deal effectively and with sensitivity to people experiencing a mental health crisis. An eight-hour version of the program is also available;
 - The Stabilization Center opened in 2017;
 - The TCU, an evidence-based screening instrument, was introduced as part of a pilot project to work in conjunction with the forensic assessment process;
 - Facilitated by Dr. Gary Christensen, a Quality Assurance committee was created. This committee focuses on case processing;
 - Presentations were made by:
 1. Charles Robitaille, Department of Behavioral and Community Health, spoke about jail-based mental health services and post-release planning;
 2. A presentation on the new J-FIRE program was given by Sgt. Shawn Castano, D.C. Sheriff’s Office; Karen DeSimone, Office of Probation and Community Corrections and Linda Fakhoury, Department of Law. J-FIRE was designed to provide a comprehensive non-punitive, multi-disciplinary approach to juvenile fire setting;
 3. Craig Eckert, Project M.O.R.E., spoke about the new employment program for individuals on probation funded by a grant from the NYS Division of Criminal Justice Services.

RESEARCH AND PLANNING (Quality Assurance)
Dr. Gary Christensen, Consultant

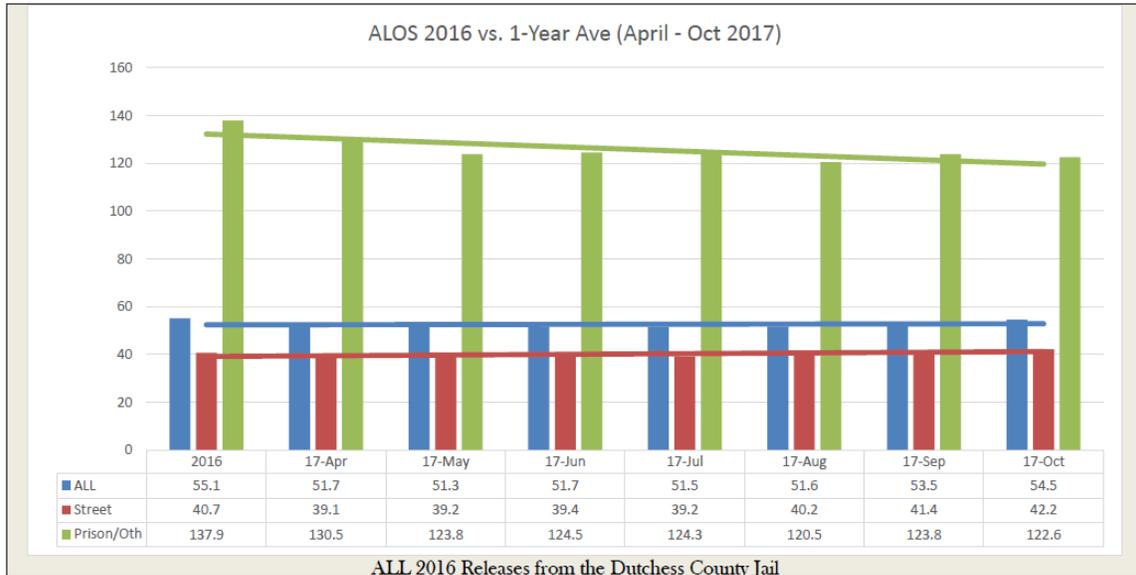
Throughout 2017, Dr. Christensen continued to conduct multiple analyses of our county jail population to advance local understanding and policy-level decision making related to local criminal justice practice. Each of these studies continue to affirm the positive correlation between the average length of time spent in jail, the number of jail admissions (ADM), and the need for jail capacity (ADP). Late in 2016, it was agreed that quality assurance efforts would be enacted in 2017 to understand and streamline criminal case processing to decrease length of stay for longer-term DCJ inmates, lessen the need for jail beds, and facilitate evidence-based actions to enhance overall public safety. Accordingly, positions were funded for FY 2017 and a Quality Assurance (QA) committee was established as a sub-committee of the Dutchess County Criminal Justice Council consisting of key criminal justice stakeholders from the Jail, the District Attorney’ Office, the Office of the Public

Defender and the Office of Probation and Community Corrections. Throughout 2017, the QA Committee worked to realize decreases in the ALOS of various populations to achieve its goal to reduce overall ALOS by five days.

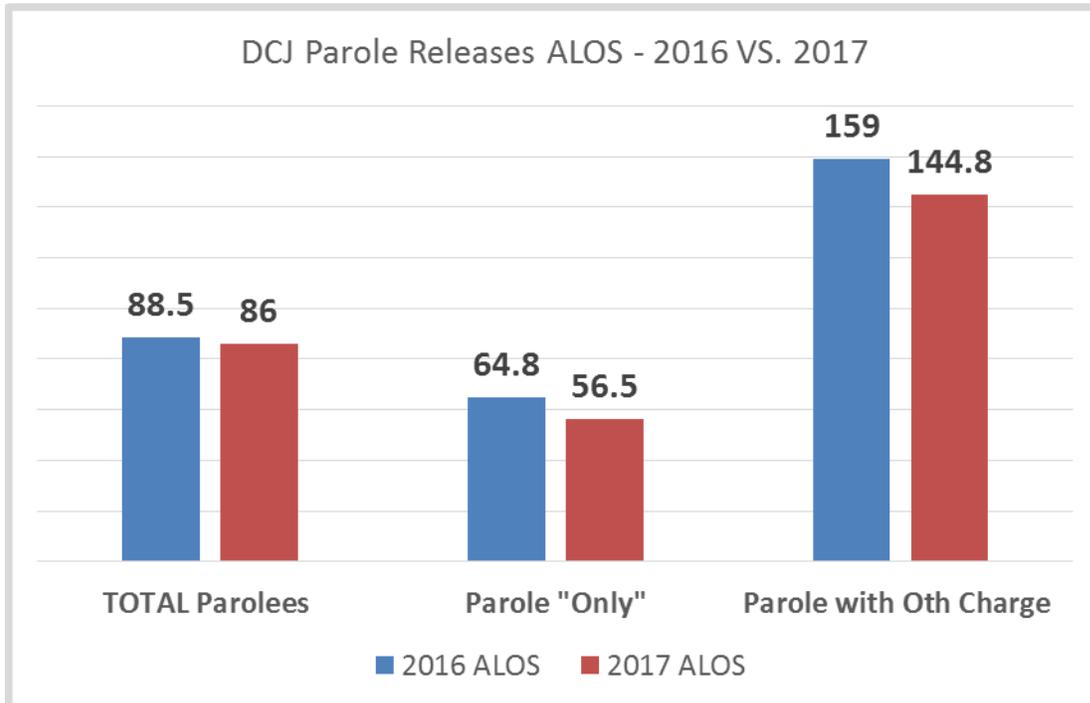
Throughout 2017, weekly case reviews have been conducted by the District Attorney’s Office and the Office of the Public Defender and periodic case reviews of longer-term inmate populations have been conducted by the entire QA committee. As is illustrated below, significant reductions in ALOS were realized among inmate populations in 2017, while others experienced increases in ALOS. Regardless, it remains the goal of Dr. Christensen and the members of the QA Committee to continue to decrease by at least five days the overall jail ALOS in 2018.



Crime Type	ALOS 2016	% 100+ Day Releases 2016	ALOS 2017	% 100+ Day Releases 2017
Misdemeanor	43.4	15.9%	48.3	18.5%
Non-Violent Felony	60.9	23.9%	67.1	29.3%
Violent Felony	122.3	35.6%	110.2	38.9%
Parole	65.9	10.8%	56.6	11.4%
Violation/Lower	15.2	0.0%	14.2	0.0%



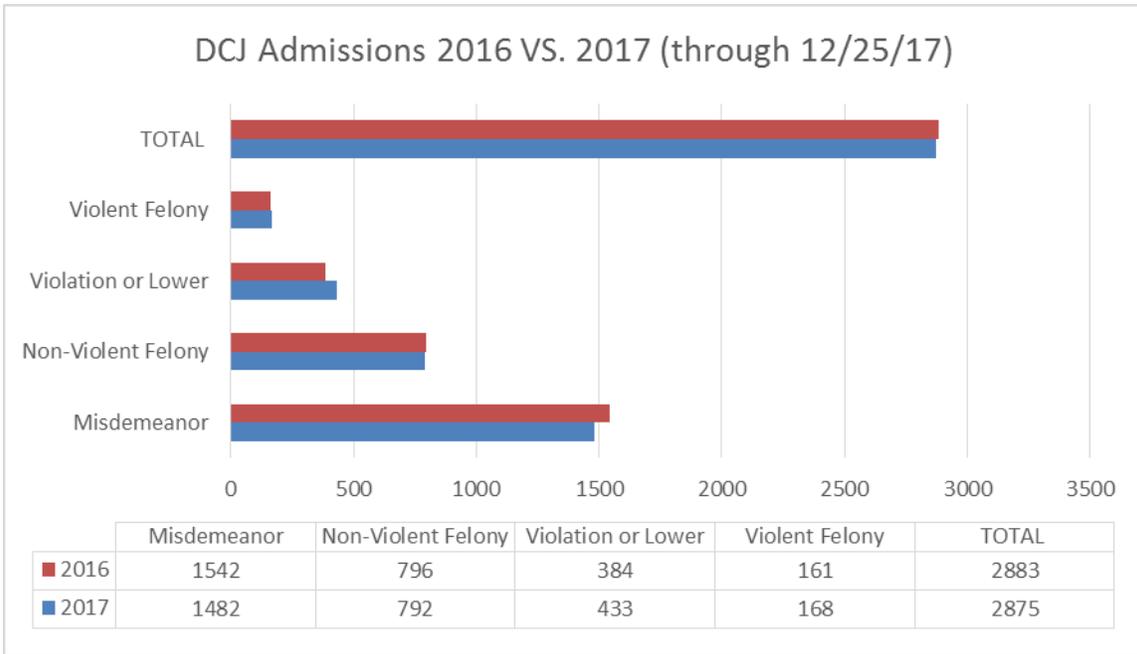
Late in 2017, more in-depth methods were developed to evaluate the effect of all parolees on jail day use, inclusive of those incarcerated for new crimes. These studies revealed a significant decrease in ALOS in 2017 for all parolees as indicated below.



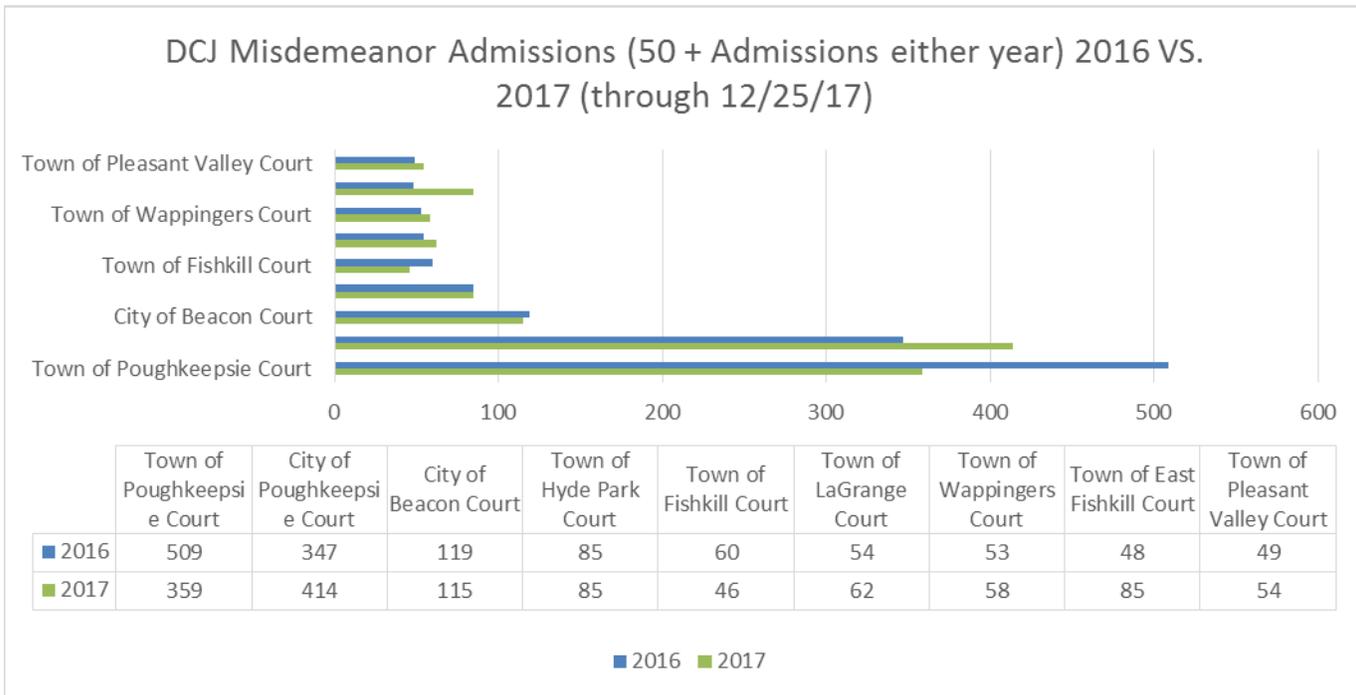
Through August of 2017, compared with the same period in 2016, the jail experienced a significant increase in admissions (as indicated below) that resulted in a significant increase in the daily jail population.

Jurisdictions with 50+ DCJ Admissions in EITHER Jan-Aug 2016 OR Jan-Aug 2017											
	C/O Pok	T/O Pok	DC Court	C/O Beacon	T/O E-Fishkill	NYS Parole	T/O Hyde Park	T/O LaGrange	T/O Pl-Valley	T/O Fishkill	ALL
Misdemeanor Jan/Aug 2016	243	338	9	79	31	0	58	39	40	40	877
Misdemeanor Jan/Aug 2017	279	267	9	85	66	0	55	49	33	27	870
% Change in 2017	15%	-21%	0%	8%	113%	0%	-5%	26%	-18%	-33%	-1%
Non-Violent Felony Jan/Aug 2016	93	90	149	25	9	0	39	24	20	19	468
Non-Violent Felony Jan/Aug 2017	140	69	198	26	17	0	19	30	28	22	549
% Change in 2017	51%	-23%	33%	4%	89%	0%	-51%	25%	40%	16%	17%
Violation/Lower Jan/Aug 2016	23	19	20	6	5	100	4	0	0	1	178
Violation/Lower Jan/Aug 2017	69	11	19	5	3	92	1	1	5	4	210
% Change in 2017	200%	-42%	-5%	-17%	-40%	-8%	-75%	100%	500%	300%	18%
Violent Felony Jan/Aug 2016	46	11	18	6	2	0	4	4	1	8	100
Violent Felony Jan/Aug 2017	55	20	23	12	11	0	8	1	4	3	137
% Change in 2017	20%	82%	28%	100%	450%	0%	100%	-75%	300%	-63%	37%
Total Admissions Jan/Aug 2016	405	458	196	116	47	100	105	67	61	68	1623
Total Admissions Jan/Aug 2017	543	367	249	128	97	92	83	81	70	56	1766
% Change in 2017	34%	-20%	27%	10%	106%	-8%	-21%	21%	15%	-18%	9%
	C/O Pok	T/O Pok	DC Court	C/O Beacon	T/O E-Fishkill	NYS Parole	T/O Hyde Park	T/O LaGrange	T/O Pl-Valley	T/O Fishkill	ALL

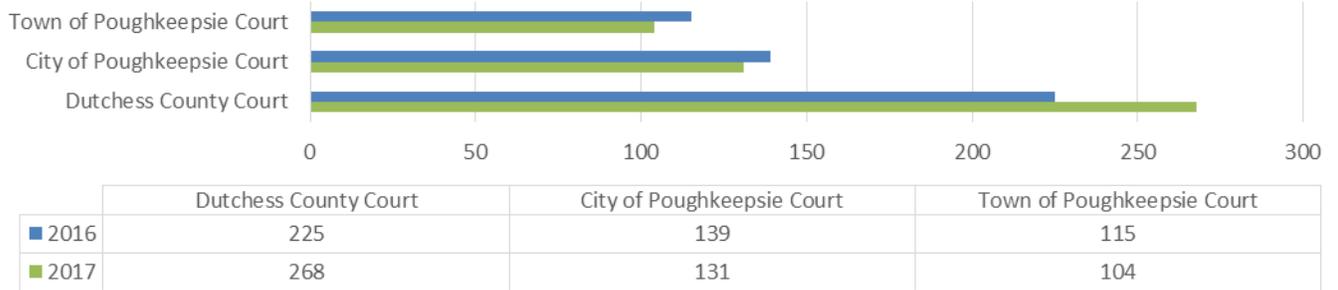
However, admissions leveled off after August 2017 and near year end (admissions through 12/25/17) 2017 total admissions were similar to that of 2016.



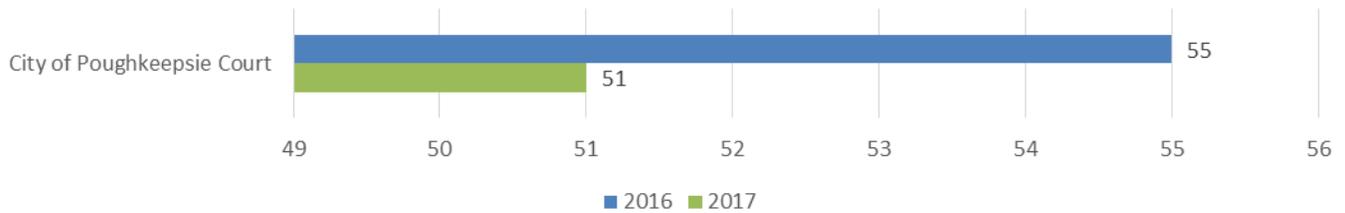
While the overall number of 2017 jail admissions was similar to 2016, the frequency with which various jurisdictions committed people to jail changed considerably.



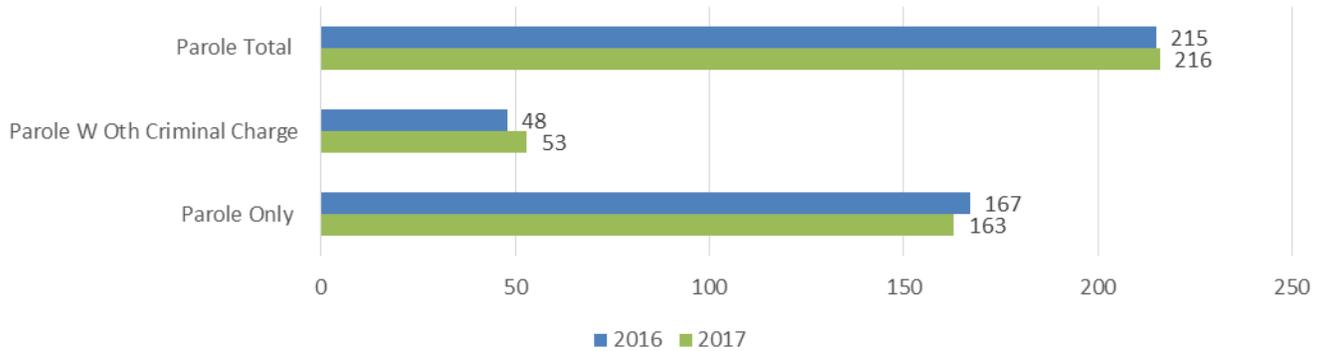
DCJ Non-Violent Felony Admissions (50+ Admissions either year) 2016 VS. 2017 (through 12/25/17)



DCJ Violent Felony Admissions (50+ Admissions either year) 2016 VS. 2017 (through 12/25/17)

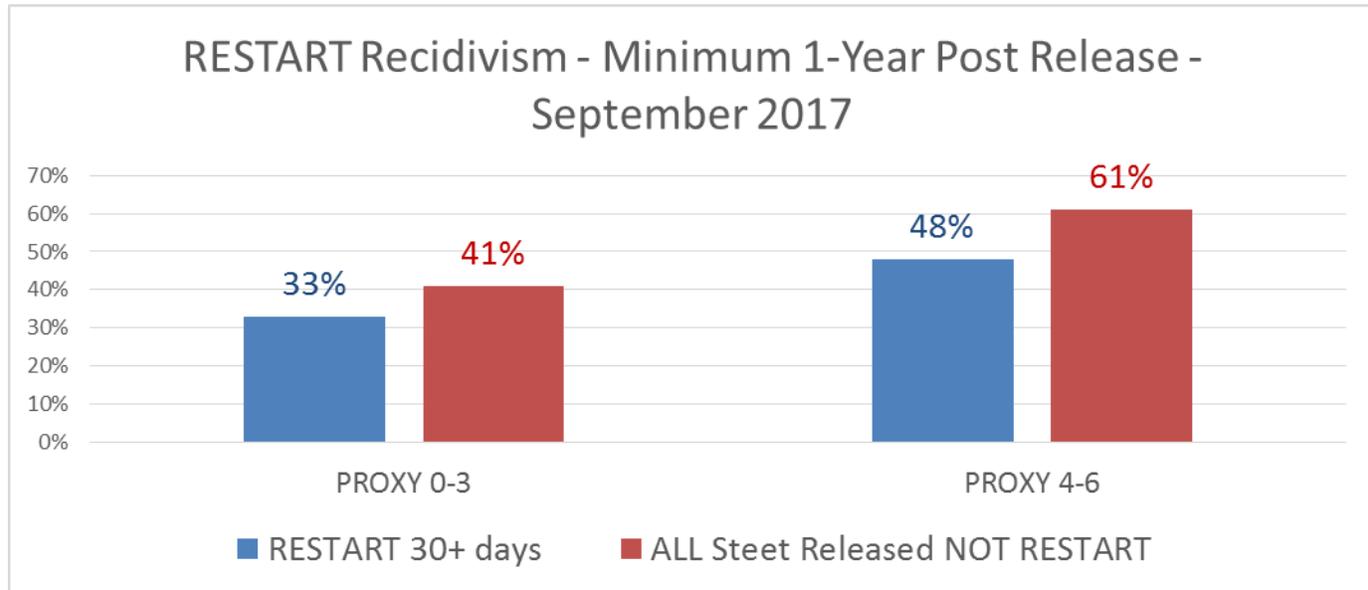


DCJ Parole Admissions 2016 VS. 2017 (through 12/25/17)



In addition to ongoing overall analysis of admissions to and releases from the Dutchess County Jail, Dr. Christensen also assisted the Special Populations Quality Assurance Workgroup by conducting recidivism analyses for the RESTART program and designing a decision matrix (TCU Matrix) utilizing Risk to Reoffend information and the Texas Christian University Drug Screening Tool (TCU-V) to accommodate pretrial screening and decision-making for all people admitted to the DCJ.

RESTART recidivism findings (depicted below) showed very favorable one-year recidivism rates.



The development of the TCU Matrix led to a pilot implementation project conducted at the end of 2017 to establish procedures designed to streamline the current forensic assessment process and, when applicable, make treatment recommendations to the courts far earlier in the criminal justice process. At the time of this writing, TCU Matrix procedures have been established and quality assurance measures are being developed; but it is anticipated that in 2018 this procedure will contribute to more timely delivery of evidence-based treatment and reduced reliance on jail beds for moderate and lower risk offenders.

COMMUNITY INVOLVEMENT COMMITTEE

Chairperson: Shirley Adams

The Community Involvement Committee (CIC) continues to engage in a variety of activities to encourage residents to participate in public forums, community discussions and other activities that will assist them in making informed decisions as it relates to the criminal justice system.

Over the past year, the CIC closely monitored and shared information with its members about the plans and progress for the new Justice and Transition Center. CIC members are deeply interested in the capacity and layout of the new facility. Of

equal concern is the types of programming that will be available to accommodate the needs of special populations.

The CIC devoted several meetings to reviewing the Re-Entry Stabilization Transition and Reintegration Track (RESTART) program. RESTART is a jail to community transition program for higher risk individuals. The CIC was most encouraged to learn that a year's end assessment of RESTART revealed positive results and outcomes for participants. CIC members also found the Hierarchy of Alternatives to Incarceration chart to be informative and well presented. The chart detailed the different pretrial and ATI programs and options available.

The CIC was also pleased to have a number of presentations and discussions with the members of the newly formed Community Impact Initiative. This group is exploring the affect that a concentration of resources in a targeted area and population might have. Several issues of concern have also been considered: unemployment, juvenile crime and homelessness.

The CIC will continue to work to enhance and facilitate the community's access to timely and factual information. The CIC will work to identify collaborations that will assist in promoting and encouraging residents to become involved in community discussions, ensuring them a voice and access to the decision-making process in the county.

DIVERSION COMMITTEE

Chairperson: Steve Miccio

The Diversion Committee worked to develop Crisis Intervention Training (CIT) for law enforcement personnel as well as the Stabilization Center. Both initiatives are now operational. CIT remains under the auspices of the Diversion Committee and the CIT team, while the Stabilization Center is under the direction of the county Department of Behavioral and Community Health. Additional information about the Stabilization Center may be found under this department's website and in their Annual Report.

In 2017, there were four (40-hour) Crisis Intervention trainings in Dutchess County with 68 officers from the county participating in the classes. There were three (8-hour) Mental Health First Aid trainings with 41 officers participating. In addition, there were three (4 hour) Dispatcher/911 trainings with a total of 32 people trained. The following chart shows the full and part time officers who have participated to date.

The CIT lead team is made up of the following trainers:

- Beth Alter, Department of Behavioral and Community Health
- Jean-Marie Niebuhr, Department of Behavioral and Community Health

- Officer Dawn Anemelos, Town of Poughkeepsie Police Department
- Officer Karen Zirbel, City of Poughkeepsie Police Department
- Officer Devon Zanin, City of Poughkeepsie Police Department
- Deputy Russell Seymour, Dutchess County Sheriff's Office
- Karen DeSimone, Dutchess County Probation and Community Corrections
- Sue Tallardy, Mid-Hudson Addiction Recovery Centers
- Trooper Dawn Melfi, New York State Police
- Tina Lee, NAMI Mid-Hudson
- Andrew O'Grady, Mental Health America of Dutchess County
- Steve Miccio, PEOPLE, Inc.

For the first three full CIT trainings, an outside consultant was utilized as the Dutchess CIT team was developing the skills necessary to provide the trainings exclusively. Trainings were held on the following dates:

- February 22 – 28, 2017
- June 12 – 16, 2017
- September 18 – 22, 2017
- October 30 – November 3, 2017

Because of a Senate appropriation, the New York State Office of Mental Health offered one additional 40- hour training, which was held June 12 through 16, 2017. The Dutchess County CIT team participated in that as well and provided the local “flair” that is necessary for such training. Since then we have partnered with the NYSOMH staff to develop a more consistent curriculum suited to the needs of Dutchess County.

In August, eight of the Dutchess CIT trainers attended the CIT International conference in Florida in order to network and gain additional knowledge on how to implement a countywide CIT work force. After the conference in Florida, the team convened and strategized on ways to improve the curriculum and developed documentation that would be useful in tracking emotional disturbances and CIT intervention outcomes. The team also connected with other teams from around the country. This has facilitated communication and enabled the sharing of scenarios and training videos, which has proven to be very helpful.

Steve Miccio is on the board of directors for CIT International, located in Kansas, which is the policy-making and curriculum development association serving the USA and several additional countries around the world.

In addition to the core team, many additional community agencies participate. They include but are not limited to:

- Mid-Hudson Regional Hospital
- Alzheimer's Association
- Mental Health America of Dutchess County
- Turning Point
- Grace Smith House
- Hudson River Housing
- Veterans Affairs
- Housing agencies
- Community mental health and substance use agencies
- People with lived experiences
- Family members

Next Steps

Training is being developed for dispatch personnel, corrections officers and for Metro North. Additional teams are being developed for local law enforcement agencies. A database to measure outcomes is in the process of being developed. The CIT team has drafted a newsletter that will go to all of the graduates of the CIT trainings and will be ready in February 2018.

Challenges

While it is good news that we have been able to train a large number of officers in Dutchess County, the challenge continues to be the coordination of outcome tracking and communication among all departments. It is important to develop a strong team within each police department in order to keep momentum and interest moving forward.

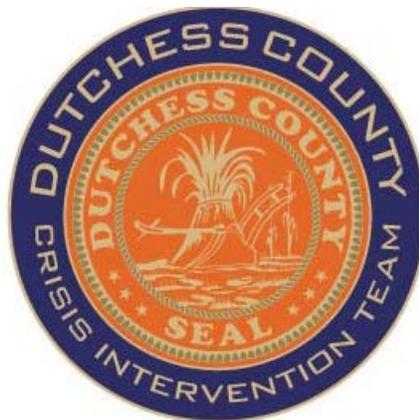
Year to Date Trained Officers

Departments	Full-time Officers	Part-time Officers	Total Officers	40 hours CIT Trained	% of Full Time Officers Trained in 40 Hours	8-hours CIT Trained	% of Part Time Officers Trained in 8 Hours
Beacon Police Department	34	0	34	12	35%	6	18%
Dutchess County Sheriff's Office	101	40	141	39	28%	0	0%
East Fishkill Town Police Department	29	0	29	13	45%	0	0%
Fishkill Town Police Department	0	46	46	5	11%	2	4%
Fishkill Village Police Department	0	32	32	0	0%	0	0%
Hyde Park Town Police Department	14	8	22	7	32%	0	0%
Millbrook Village Police Department	1	10	11	2	18%	0	0%
Millerton Village Police Department	0	10	10	0	0%	0	0%
Pine Plains Town Police Department	0	2	2	0	0%	0	0%
Poughkeepsie City Police Department	91	0	91	51	56%	16	18%
Poughkeepsie Town Police Department	76	0	76	41	54%	19	25%
Red Hook Village Police Department	4	12	16	0	0%	4	25%
Rhinebeck Village Police Department	0	13	13	1	8%	2	15%
Wappingers Falls Village Police Department	1	23	24	1	4%	1	4%
Total	351	196	547	172	49%	50	26%
	Total Full Time Officers	Total Part Time Officers	Total Officers	YTD Total Officers 40 Hours CIT Trained	YTD % of Full Time Officers Trained in 40 Hours	YTD Total Officers 8 Hours CIT Trained	YTD % of Part Time Officers Trained in 8 Hours

The jail staff is not included in the above statistics as it was agreed that they need an 8-hour mental health first aid and de-escalation training that is being designed by the Department of Behavioral and Community Health and the CIT Team.

NYS Police data is more difficult to track as Troop K serves as a training barracks for the state and many Troopers are re-assigned. This has made it difficult to track how many Troopers remain in Dutchess County. Therefore, we will continue to train NYS Troopers; however, we will separate them from the Dutchess County total numbers of CIT Officers trained.

Departments	Full-time	40 hours CIT Trained	% of Officers Trained in 40 Hours	8-hours CIT Trained	% of 8 Hours CIT Trained
New York State Police Troop K	283	18	6%	10	4%
	Total Full Time Officers	YTD Total Officers 40 Hours CIT Trained	YTD % of Officers Trained in 40 Hours	YTD Total Officers 8 Hours CIT Trained	YTD % of 8 Hours CIT Trained



JUVENILE JUSTICE COMMITTEE

Chairperson: Karen DeSimone

The Juvenile Justice Committee is comprised of members from various public and not-for-profit agencies serving the at-risk youth population of the county. The committee meets six times annually to discuss issues relating to the juvenile justice system, identify needs and trends, share information and monitor statistics and outcome measures produced by the various agencies.

In 2017, topics of discussion included:

- NYS Raise the Age legislation
- Activities of the Mid-Hudson Regional Youth Justice Team
- Review of current programs
- Utilization of the NYS Detention Risk Assessment Instrument
- Disproportionate Minority Representation
- Updates from related committees
- Training and events
- Mentally ill youth in the Justice System

The committee continues to monitor the juvenile justice reform initiatives as they relate to at-risk youth and potentially affect the juvenile justice system. Committee members continued to participate in the Mid-Hudson Regional Youth Justice Team meetings and Dutchess County hosts one of the meetings annually.

On April 10, 2017, Raise the Age became law effective October 1, 2018 for 16 year olds and October 1, 2019 for 17 year olds. This change will transition 16 and 17 year olds from the criminal adult system to the juvenile justice system. The committee has spent much of its time sharing ideas and concerns as the county and the state prepare for this major change.

In 2017, the committee also continued to dedicate time to the topic of mentally ill youth in the system. With the goal of improving both the systemic and programmatic response to mentally ill youth, the committee hosted a full-day system mapping exercise using the SIM (Sequential Intercept Model) on March 31. Over 40 people representing 21 agencies/schools participated in this event to identify both challenges and needs. Participants actively engaged in the exercise, which also produced a map of the interface of the county's mental health response system with the juvenile justice system. This event and the subsequent report were sponsored by the New York State Office of Mental Health and the Dutchess County Police-Mental Health Community Collaborations Project. The committee continues to discuss this topic and the recommendations made.

The committee also monitors the utilization of the DRAI (Detention Risk Assessment Instrument) and anticipates a revision of the tool from the NYS Office of Children and Family Services in the coming year.

While 2017 was indeed a productive year for this committee, the coming year will present many exciting yet challenging transitions. The growth and diversity of the committee's membership will continue to serve as an asset to the Criminal Justice Council and the community.

RAISE THE AGE COMMITTEE

Honorable Joseph Egitto, Chairperson

This workgroup was created in December 2017 to begin planning for the changes that would occur when 16 and 17 year olds were moved from the adult system to the juvenile justice system. A number of issues need to be addressed in the planning process: 1) meeting the needs of additional youth coming into the juvenile system 2) determining the impact on the Department of Law, Office of Probation, Family Court and the Department of Community and Family Services and 3) logistical and detention issues.

RE-ENTRY COMMITTEE

Chairpersons: Thomas Angell and Teresa Burgess

Re-entry services in Dutchess County continue to be funded by the New York State Division of Criminal Justice Services (DCJS). The Re-Entry Task Force collaborates with Exodus Transitional Community, Inc. to provide these re-entry services to county residents. Our re-entry coordinator is Carlos Valencia.

The task force targets its limited resources to assist individuals released from state prison with the highest actuarial risk of recidivism. In 2017, services were provided to a total of 325 individuals. During 2017, 156 participants completed the anger management program, 61(out of 173 enrolled) completed the Ready, Set, Work! employment program, 68 participants found employment and 24 (out of 51 enrolled) completed MRT (Moral Reconciliation Therapy). This is in addition to the multitude of additional services provided by Exodus on a daily basis—individual advocacy, counseling, case management and community building exercises. The Re-Entry Center moved to a new building purchased by Exodus located at 97-99 Cannon Street in the City of Poughkeepsie.

The primary source of referrals is the New York State Department of Corrections and Community Supervision (Parole). In addition, referrals come from the Office of Probation, Office of the Public Defender and other partnering community agencies. The focus of intervention is to connect the participant with programs that will reduce criminogenic factors and thus the risk to reoffend. In most cases, the COMPAS risk and needs assessment instrument is used to determine the domains that need to be addressed for each client. In turn, Exodus Transitional Program coordinates monthly case management meetings with Parole and various community and local governmental agencies to design specific programming for each identified need the client has. Exodus continues to meet the performance goals of its various contracts.

In addition, the task force met on a bi-monthly basis to address systemic barriers that individuals returning to the community from correctional facilities face. These meetings have been well attended, with often 30 or more people present. Representatives from Parole, social service agencies, Office of Probation, Jail, Dept. of Behavioral and Community Health, substance abuse agencies, domestic violence agencies, concerned citizens and many others have attended on a regular basis. We have had presentations from the Hudson Valley Community Center, Collective Impact Initiative, Legal Aid Society of Westchester County Regional Immigration Assistance Center, Department of Behavioral and Community Health, Project M.O.R.E. and the Family Services SNUG program. The task force continues to assist Fordham University and the Unitarian Church's *Coming Home Program*—a mentoring program for parolees in Dutchess County.

The task force spent a tremendous amount of time and effort seeking a solution to the homeless parolee problem. Although we worked with our partners, Community Housing Initiatives and Exodus, unfortunately we have not yet been able to resolve this problem. However, we have identified two potential sites for housing and will rededicate ourselves to this task in 2018.

The NYS Division of Criminal Justice Services recently completed a statewide study on the recidivism rates of parolees participating in re-entry programs. The overall one year rearrest rate among 2016-2017 participants statewide while in re-entry programs was 6%. The rearrest rate for Dutchess County was 1%.

The task force remains committed to providing evidence-based practices in an effort to assist those who have been incarcerated to successfully reintegrate into their home communities and, equally important, to lower the recidivism rate among parolees. We plan to continue these important and necessary efforts in 2018.

SPECIAL POPULATIONS COMMITTEE

Chairperson: Jonathan Heller

The committee was created to assist the consultant to the county, Kevin Warwick, ASAI, in determining effective ways to address the needs of the county's special inmate populations. The committee's work will contribute to the design of the new Justice and Transition Center. The committee is comprised of a diverse group of agencies and individuals; the membership list may be found on the county's website.

In 2017, the Special Populations Committee continued to provide support for RESTART (Re-Entry, Stabilization, Transition and Reintegration Track). RESTART is designed for higher risk individuals in the jail as determined by an actuarial assessment. By the end of 2017, 541 individuals had enrolled in RESTART and early outcome data shows a reduction in recidivism for those

completing the program. RESTART participants are linked to community-based services upon their release from jail with case managers often driving them to their first appointment. Referrals are made to a variety of agencies, but the focus is to enroll individuals in programs where they can continue the interventions started in the jail.

The committee also provided support for the Stabilization Center located at the Department of Behavioral and Community Health. A meeting was held at the Stabilization Center and members were provided with a tour.

The committee also had an opportunity to tour the current jail facility. Members were acquainted with the overall conditions of the current facility and observed the RESTART Unit.

A separate workgroup was formed to review the special needs of inmates on the autism spectrum, those with severe and persistent mental health issues and other special needs.

In mid-2017, a group was formed to review the forensic assessment process. The TCUDS-V (Texas Christian University Drug Screen) was subsequently introduced as part of a pilot project to provide the courts with substance abuse information as early as possible in the criminal justice process. Depending on the results of the instrument and with the permission of the defense attorney, a referral may be made to the Department of Behavioral and Community Health for a full assessment. It is anticipated that the new process will expedite assessments and help connect individuals to appropriate treatment as early as possible following a treatment recommendation. The introduction of the TCU has accomplished the following:

- Forensics are generally received in days rather than weeks;
- Referrals are based on an established evidence-based screening tool;
- Data will be available to track trends and enhance communication.

A workgroup comprised of the Office of Probation, Department of Behavioral and Community Health, Office of the Public Defender, District Attorney's Office, our consultants Dr. Gary Christensen and Kevin Warwick and several judges including the Honorable Frank Mora and the Honorable Thomas O'Neill have served as an advisory committee for this initiative. It is anticipated that the pilot project will be completed in March 2018 following approval by the workgroup with full implementation to follow.

The Quality Assurance committee continued to review the RESTART program. In order to ensure fidelity to MRT (Moral Reconciliation Therapy) which is the core of RESTART as well as many other community-based programs, a facilitators workgroup was formed. The first meeting had 35 facilitators representing nine agencies where MRT is used: RESTART, Hudson Valley Mental Health, Intensive Treatment Alternative Program, Women's Center, Project M.O.R.E., Office of Probation, Lexington Center for Recovery, Transitional Housing and the

Community Transition Center. Ongoing meetings will help to ensure fidelity and consistency.

It is the overall goal of this committee to create, implement and evaluate programming for special populations and examine how these programs will work within the framework of the new Justice and Transition Center. In 2018, the committee will continue to address the needs of special populations and provide input to the jail design team regarding alignment of space and program needs.

DBCH STABILIZATION CENTER ACTIVITY 2017

The DBCH Stabilization Center (SC) served 1,547 guests since 2/13/2017. These 1,547 guests generated 2,249 visits to the SC.

48% of the SC visits involved guests with substance abuse issues.

Local police departments have transported 259 individuals to the SC. 161 of the officers who have completed the above mentioned transports were CIT trained.

At least 12 of the officers involved in the SC transports indicated that the guests would have been brought to the DC Jail were it not for the availability of the SC services.

65% of the guests who presented with substance abuse as a primary issue accepted follow up referral from the SC staff.

70% of the SC guests who accepted referral to the Mid-Hudson Addiction and Recovery Center (MARC) were subsequently referred to long term residential substance abuse treatment.

DBCH MOBILE CRISIS INTERVENTION TEAM (MCIT) INITIATIVE

MCIT has begun diverting opioid addicted individuals from the City of Poughkeepsie Court (Judge O'Neil) to the SC at the time of a court appearance.

Behavioral Evaluation Assessment Team (BEAT) program is a combined initiative with MCIT and City of Poughkeepsie Police Department. An MCIT staff member accompanies a City of Poughkeepsie police patrol to establish contact and offer services to individuals in the community who may be homeless, impaired, chemically addicted, or otherwise in need of assistance. Feedback received from both law enforcement and mental health personnel indicates that this program is proving to be effective.

DBCH is working with Town and City of Poughkeepsie Police Departments to have MCIT follow up on individuals who have received Narcan reversals who then refuse further medical treatment.

A process is being developed with the Mid-Hudson Regional Hospital (MHRH) emergency department (ED) to refer individuals to MCIT who are brought to the ED after a Narcan reversal who then refuse additional treatment.

VICTIMS COMMITTEE

Chairperson: Kelly Bunt

The goal of the Victims Committee: to enhance the services provided to victims by assuring a victim-centered approach at all points of the criminal justice system with which victims' interface, as well as locate the gaps in the criminal justice system where victims are not being served or a victim-centered approach is not being utilized.

In 2017, the Victims Committee put theory into practice. Under the leadership of Kelly Bunt, LCSW, from KB Forensics, the Victims Committee, comprised of representatives from the District Attorney's Office, City of Poughkeepsie Police Department, Town of Poughkeepsie Police Department, Dutchess County Sheriff's Office, Dutchess County Jail, Office of the Public Defender, Center for Victim Safety and Support, Universal Response to Domestic Violence, Office of Probation and Community Corrections and the Dutchess County Sexual Assault Response Team (SART) worked diligently to meet their objectives for the year.

Continuing with the work identified in 2016, the Victims Committee dedicated its efforts in 2017 to drafting and finalizing a sexual assault tracking form, which was designed for implementation by local law enforcement jurisdictions. In an effort to explore the utility of the form, the committee decided to initiate a pilot. Three law enforcement agencies that investigate the majority of sexual assaults in the county were identified: City of Poughkeepsie, Town of Poughkeepsie and the Sheriff's Office. All three agencies were pleased to participate and assigned staff to sit on the committee. The form began to be used in July 2017 and ran as a pilot through the end of the year. The committee met monthly to review the number of sexual assault forms completed, reviewed the data as well as SART's data and identified any potential gaps in service to victims of sexual assault. At the conclusion of 2017, the committee decided to continue with the pilot into the first quarter of 2018 and possibly into the second quarter.

The goal for the upcoming year is to continue oversight of the form until implementation is standardized, obtain endorsements of its utility for implementation in all law enforcement jurisdictions in the county and identify an agency to oversee the project in the future.

WOMEN INVOLVED IN THE CRIMINAL JUSTICE SYSTEM COMMITTEE

Chairperson: Karmen Smallwood

The committee's goal is to promote gender-responsive strategies that enhance services for justice involved women and reduces recidivism rates. The committee is comprised of community members and representatives from public and not-for-profit organizations. Monthly meetings are conducted to review incarceration trends, identify needs of justice-involved women and promote evidence-based programs.

Committee members toured Project M.O.R.E.'s renovated Women's Reporting Center in Poughkeepsie. Martin Lynch, Project M.O.R.E.'s Director of Programs and Planning Development, presented an overview of programs and services provided at the Women's Center, Transitional Housing and the Community Transitions Center. Program referrals are made through the Office of Probation for both pretrial and sentenced individuals. Probation Officers work in conjunction with Project M.O.R.E. staff to provide intensive and case management services.

Motivational Interviewing (MI) skills are used by probation officers and Project M.O.R.E. staff to build rapport and engage probationers in programs and services. Cognitive behavioral interventions such as MRT (Moral Reconciliation Therapy) and employment training based upon the National Institute of Corrections' employment curriculum (Ready, Set, Work!) are utilized to assist probationers with obtaining gainful employment and developing personal goals. The development of the new employment program at the Community Transitions Center supports the committee's long-standing goal to increase employment opportunities for women.

In 2018, the committee will continue to monitor program outcomes and incarceration trends on a monthly basis. Data pertaining to females in the RESTART program, under probation supervision and enrolled in Alternative to Incarceration programs will be distributed. The committee will also seek to develop and implement pro-social activities for justice-involved women. A committee member is spearheading an initiative to include writing excerpts from Women's Center participants in the VOICES newsletter at the Jail.

CJC OBJECTIVES ACHIEVED

In 2012, the Criminal Justice Council issued a Needs Assessment that contained both short and long-term recommendations. The 2016 Annual Report provided a summary of the progress made since the Needs Assessment was issued. This summary noted that most of the recommendations have been achieved while others are underway or being studied. Below is an update to the 2016 report:

- Stabilization Center opened in 2017;
- Crisis Intervention Training (CIT) for law enforcement agencies was established and is ongoing;
- A jail re-entry and transition program, RESTART, has been established and is showing initial positive recidivism reduction outcomes;
- Gender-specific programming has been created for women through the creation of the Women's Center with links to housing assistance, the creation of an Inventory of Needs (ION) and specialized programming in RESTART;
- An additional respite bed was added at River Haven. Planning is underway to implement programs and services for the 16 and 17 year old youth that will come into the juvenile justice system from the adult system;
- Working with CJC consultant Dr. Gary Christensen, the District Attorney's Office, Office of the Public Defender and the Office of Probation and Community Corrections have been working in collaboration to address and speed up, where appropriate, case processing;
- The Department of Behavioral and Community Health expanded the Mobile Crisis Team;
- Attorneys at first appearance (arraignment) are being provided by the Office of the Public Defender;
- The use of Interim supervision and pre-plea reports has been greatly expanded;
- Although videoconferencing was recommended, it is no longer necessary due to the installation of the jail PODS;
- Curfew monitoring is available year round for youth;
- The Proxy risk assessment has been firmly established;
- Evidence-based practices and programs have been widely established and maintained; many of the same programs are offered in the jail as well as the community;
- Community supervision decisions are based on risk level and criminogenic needs;
- The TCU-V, an evidence-based screening tool, was introduced for substance abuse disorders;
- Physical layout of the new Justice and Transition Center is being designed with programmatic and special population needs in mind.

Further study and evaluation needs to be done regarding housing needs, especially for youth, women and those with mental health issues. As we have focused on processing, it has been noted that certain populations remain in the jail longer. Efforts are being made to address this issue locally and with the state. Resolving these issues will take the combined knowledge and efforts of many agencies working together collaboratively.

SUMMARY AND GOALS FOR 2018

Both the CJC and its committees continue to evolve to meet current needs, challenges and opportunities. Some committees have been long standing; others have been created to address more recent issues and needs.

In 2018, outcomes from the RESTART program will continue to be evaluated, case processing will remain a priority and efforts to understand and act upon what is driving the jail population will be ongoing. Admission and length of stay data in the jail will continue to be evaluated as well. (2017 Jail/ATI Chart attached).

The use of heroin and opioids resulting in overdoses and deaths remains a major concern both locally and nationally. Prevention and treatment efforts are critical to fighting this epidemic. The use of the TCU screening instrument will help to quickly identify those in need of an assessment and speed the process so that people may be expeditiously placed in the level of care they need.

The CJC has explored Medication Assisted Treatment (MAT) as another treatment option. The use of subaxone, methadone and vivitrol in appropriate instances may be helpful used in conjunction with counseling. The Methadone Clinic has expanded its number of patient slots.

The needs of special populations will be addressed including those with mental health, chemical dependency and co-occurring disorders. Solutions to housing issues for parolees and others will continue to be explored.

The first phase of Raise the Age (RTA) will be implemented in 2018. This will result in a major change to both the adult system and the juvenile justice system.

The CJC will continue to work with our consultants, Dr. Gary Christensen and Kevin Warwick, to analyze and evaluate data and to initiate strategies and interventions based on the research.

The committees have been the powerhouse of the CJC, performing tremendous amounts of research, planning and analysis. Appreciation is due to the chairs, consultants and members of the committees for their work and to the Council members for their insights and participation.

JAIL/ATI ADMISSIONS AND AVERAGE DAILY POPULATION

AVERAGE DAILY POPULATION

2017	JAIL	Parole		ITAP		THP		CTC	EM JD		EM		Women's Center	ROR to Probation	RUS	TOTAL ATI
				PRE	SENT	PRE	SENT		PRE	SENT	PRE	SENT				
January	395	35		27	20	33	5	123	11	0	89	18	30	270	17	643
February	409	34		30	22	31	7	122	6	1	61	15	27	255	27	604
March	407	34		32	20	30	6	121	6	1	66	12	28	276	31	629
April	418	44		35	23	32	6	107	8	0	60	13	32	274	21	611
May	439	45		36	20	28	7	104	8	0	51	15	28	273	29	599
June	450	44		35	20	27	8	110	5	0	58	18	28	274	44	627
July	467	50		31	18	21	8	119	7	0	57	17	32	281	50	641
August	464	50		40	18	29	9	118	6	0	72	16	32	257	39	636
September	442	56		43	16	27	10	98	7	0	72	15	30	286	44	648
October	442	55		37	7	28	6	85	4	1	56	11	28	309	38	610
November	426	56		41	6	28	8	78	2	2	63	6	30	286	36	586
December	410	50		45	10	28	10	82	2	1	68	6	30	277	26	585
monthly ave.	431	46		36	17	29	8	106	6	1	64	14	30	277	34	618

ADMISSIONS

	JAIL	Parole Admiss		ITAP		THP		CTC	EM JD		EM		Women's Center	ROR to Probation	RUS	TOTAL ATI
				PRE	SENT	PRE	SENT		PRE	SENT	PRE	SENT				
January	280	18		3	0	16	0	35	3	0	24	1	8	44	0	134
February	249	11		3	2	9	2	20	6	1	21	2	3	31	1	101
March	264	19		3	0	11	2	34	7	0	26	1	10	52	1	147
April	247	20		6	1	13	2	28	4	0	16	6	6	45	1	128
May	270	26		3	1	8	1	37	4	0	21	7	5	48	0	135
June	284	22		2	0	14	3	40	5	0	35	3	11	42	1	156
July	270	18		3	0	13	2	35	3	0	11	1	9	40	3	120
August	268	14		10	0	23	3	23	5	0	33	1	2	60	5	165
September	270	27		3	0	15	4	23	3	0	21	4	6	62	7	148
October	277	19		9	1	14	3	26	1	2	22	1	11	68	3	161
November	230	14		5	0	15	1	19	0	0	38	3	10	50	5	146
December	219	11		3	1	11	3	10	3	0	20	1	3	46	1	102
TOTAL	3128	219	0	53	6	162	26	330	44	3	288	31	84	588	28	1643