

# DUTCHESS COUNTY CRIMINAL JUSTICE COUNCIL



## 2018 ANNUAL REPORT



**Marcus J. Molinaro**  
**County Executive**

**Mary Ellen Still**  
**Chairperson**

Dawn Hawley  
Administrative Coordinator

Dr. Gary Christensen  
Consultant

# CRIMINAL JUSTICE COUNCIL OPERATIONAL OVERVIEW

## Vision Statement

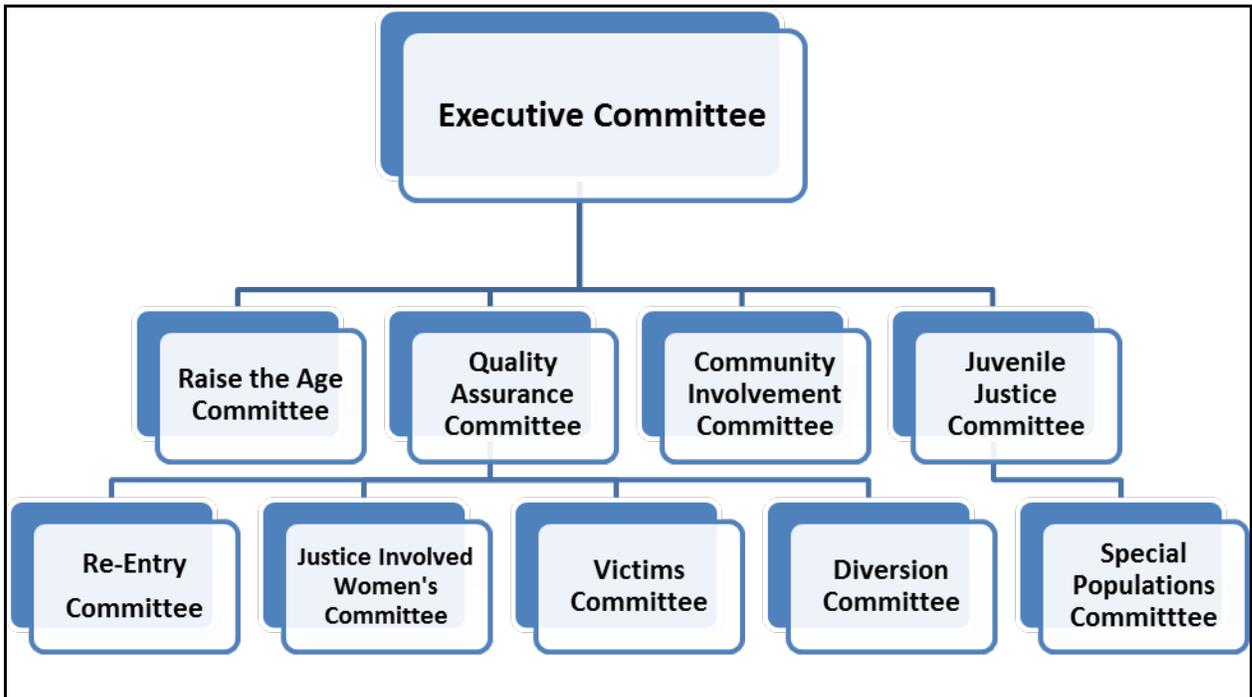
The vision of the Criminal Justice Council is a fair and effective criminal justice system.

## Mission Statement

The Criminal Justice Council engages in a collaborative process of information sharing to maximize resources resulting in an enhanced criminal justice process. This work is accomplished through utilizing research-based practices to ensure community safety through the promotion and support of: intervention for at-risk youth and adults, addressing victims' needs and reduction of recidivism.

## ORGANIZATIONAL CHART

### Criminal Justice Council



Created in 1992, the Dutchess County Criminal Justice Council (CJC) serves in an advisory capacity to the Legislature and the County Executive. In 1993, the Dutchess County Legislature passed Resolution Number 61 that formally created and recognized the Criminal Justice Council as “necessary to support an efficient and effective criminal justice system.” In 1998 and 2010, the Legislature adopted amendments regarding membership and other operational guidelines. A 2011 resolution outlined the duties and functions of the Executive Committee.

Through a strategic planning process facilitated by the National Institute of Corrections, the CJC developed a committee structure and committed to the use of evidence-based practices.

Presently, the CJC has nine committees as well as an Executive Committee. The newest committee, Raise the Age, was created in 2018 and is chaired by the Honorable Joseph Egitto, Dutchess County Family Court. This committee focuses on the implementation of legislation that increased the age of criminal responsibility from 16 years of age to 18 years. On October 1, 2018, the first part of the legislation went into effect, raising the age of criminal responsibility for 16 year olds. On October 1, 2019, the second part of the legislation will go into effect and apply to 17 year olds. The changes brought about by this legislation have an impact on multiple agencies including: Family Court, the Office of Probation and Community Corrections, District Attorney, Public Defender, County Attorney, Department of Family and Community Services and criminal courts.

The Quality Assurance Committee focuses on criminal justice processing through the development of standards and methodology, periodic audits and quality assurance measures. Facilitated by the Criminal Justice Council’s consultant, Dr. Gary Christensen, this committee greatly enhances the ability of agencies and council members to monitor success toward achieving established goals. It also helps to identify other interventions and services that may be necessary to achieve those goals. For the past two years, this committee has focused on case processing as well as monitoring the impact of the TCUDS-5 substance abuse screening instrument.

Created in 2015, both the Diversion and Special Populations committees were formed at the recommendation of County Executive Marcus J. Molinaro. The Diversion Committee has focused on training all law enforcement agencies in the county in Crisis Intervention Training (CIT) and the creation of a stabilization center for individuals experiencing severe behavioral health issues that might result in hospitalization or incarceration. CIT is now regularly offered to law enforcement agencies and the Stabilization Center is operational, serving hundreds of county residents each year.

The Special Populations Committee addresses the needs of special populations within the criminal justice system. The committee assists Kevin Warwick, Alternative Solutions Associates, Inc., in his work as a consultant to the county.

Under the direction and guidance of Mr. Warwick, the RESTART (Re-Entry Stabilization, Transition and Reintegration Track) is operational and showing positive results in reducing recidivism. This jail-based transitional program provides a seamless re-entry into the community with no interruption of services.

## **EXECUTIVE COMMITTEE**

The Executive Committee oversees and guides the work of the Council and its committees, establishes strategic direction and analyzes available data to ensure decision-making is informed by research. The Executive Committee meets monthly and serves as the steering committee for the full Council.

## **CRIMINAL JUSTICE COUNCIL**

The Criminal Justice Council (CJC) meets six times annually at 8:00 a.m. on the second Tuesday (unless there is a conflict with a holiday) of the following months: January, March, May, July, September and November. Meetings are held at 230 North Road in Poughkeepsie and are open to the public. General information, annual and other reports, meeting schedule, agendas and approved minutes are available on the county's website. ([www.dutchessny.gov](http://www.dutchessny.gov))

## **2018 Activities and Achievements**

- The Criminal Justice Council was invited to join the Justice Management Institute's National Network of Criminal Justice Coordinating Councils. Founded in 2010, the National Network of Criminal Justice Coordinating Councils is a formal network that provides a forum for peer-to-peer learning and information sharing to build capacity for councils nationally. Dutchess County was selected from approximately 50 applicants;
- Under the auspices of the Council and the oversight of the Re-Entry Committee, a twelfth year of funding from the New York State Division of Criminal Justice Services (DCJS) for re-entry programming was approved by the state. Exodus Transitional Community is the provider;
- The Council had several presentations from its consultant, Dr. Gary Christensen, on pertinent data involving jail length of stay, evidence-based practices and decision-making and criminal justice processing. Reports may be viewed on the county's website under the Criminal Justice Council;
- RESTART, created in 2015, continued to evolve with the addition of more evidence-based programming for participants and strengthened community connections. It currently has the capacity to serve up to 50 male and 20 female high-risk inmates. Data indicates a reduction in recidivism for those completing RESTART. Transition and re-entry services are essential components of the program;
- With guidance from the county's consultant, Kevin Warwick, the Special Populations Committee continued to review and provide input for the

- design of the programming units of the new Justice and Transition Center to ensure physical layout and programming needs continue to be aligned;
- Crisis Intervention Training (CIT) classes continued to be offered to local law enforcement agencies. This training enhances the ability of law enforcement officers to deal effectively and with sensitivity to people experiencing a mental health crisis. An eight-hour version of the program is also available;
  - The Stabilization Center, opened in 2017; continued to expand services. The Mobile Crisis Team also expanded its services and enhanced coordination with the criminal justice system;
  - Raise the Age (RTA) workgroup was formed to coordinate activities of the various agencies and courts impacted by the change in law increasing the age of criminal responsibility from 16 years to 18 years. The Honorable Joseph Egitto is the coordinator for this group;
  - In 2017, the TCUDS-5, an evidence-based substance abuse screening instrument, was introduced as part of a pilot project to work in conjunction with the forensic assessment process. In 2018, a heroin-opioid rider was added;
  - Presentations were made by:
    1. Kevin Warwick, ASAI, presented on the introduction of the TCUDS-5 screening instrument and its impact on the pretrial screening process. The goal of using the TCUDS-5 is to identify and place people in an appropriate treatment program as quickly as possible.
    2. An overview of current and future programming at the Justice and Transition Center was given by Principal Probation Officer Jonathan Heller; Charles Robitaille, DBCH; Jail Administrator Michael Walters, Lt. Winnie Milkovich, Lt. John Alessi, Sgt. Will Moore and Officer Pam Lamonica.
    3. Linda Woodbine spoke about CORE (Comprehensive Opioid Recovery Expansion Program). This program, which started in February 2018, is funded by a three-year federal grant from SAMHSA (Substance Abuse and Mental Health Services Administration) through Lexington Center for Recovery.
    4. Alexander Chu from the Public Consulting Group (PCG) spoke about the county's *Path to Promise* initiative for youth. Path to Promise is a multi-year effort to ensure youth from birth through age 19 have the assets they need to achieve their full potential. The effort includes an analysis of existing services, development of a framework and implementation of an action plan;
    5. Robert Balkind, DPW Commissioner and Kevin Warwick, ASAI, gave an update on the progress of the JTC project. Mr. Balkind spoke about the planning and design of the facility and Mr. Warwick spoke about programming in the new facility.

## **RESEARCH AND PLANNING (Quality Assurance)**

**Dr. Gary Christensen, Consultant**

### **Quality Assurance CJC Committee and General Criminal Justice Practice Research**

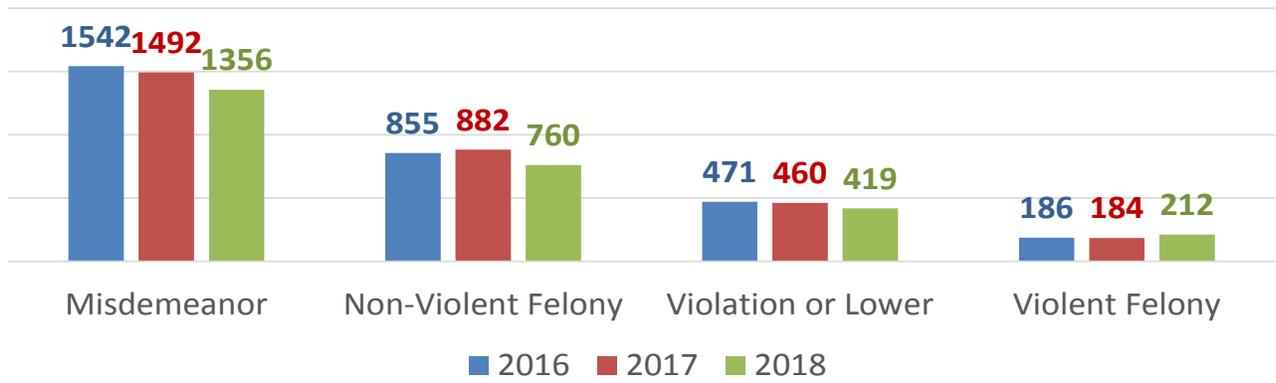
As with previous years, throughout 2018 Dr. Christensen continued to conduct multiple analyses of our county jail population to advance local understanding and policy-level decision making related to local criminal justice practice. Quality assurance efforts have been ongoing to streamline criminal case processing to decrease average length of stay (ALOS) for longer-term DCJ inmates, lessen the need for jail beds, and facilitate evidence-based actions to enhance overall public safety. The Quality Assurance (QA) Committee (comprised of stakeholders from the District Attorney's Office, the Office of the Public Defender and the Office of Probation and Community Corrections) continued to meet throughout 2018 and worked to realize decreases in the ALOS of various populations.

Continuing case reviews were conducted by the District Attorney's Office and the Office of the Public Defender and periodic case reviews of longer-term inmate populations were conducted by the entire QA Committee. In addition, consistent with the work of the entire CJC, admissions to the DCJ were analyzed periodically to evaluate trends, target specific populations for improvement, and evaluate the impact of initiatives designed to divert lower risk offenders from jail. During the past year, after realizing significant success in the reduction of ALOS for prison bound offenders, the QA committee shifted focus to misdemeanor inmates as they represent the majority of DCJ admittances and the highest use of jail days. Higher risk misdemeanants have also been identified as primary targets for immersion in RESTART.

### **DCJ ADMISSIONS – 2018**

As illustrated in the next chart, significant reductions in DCJ admissions were realized during 2018 in comparison to the two previous years. It is believed that, at least in part, these reductions were resultant of current initiatives designed to divert lower risk and/or mentally ill defendants from jail such as the growing use of the Dutchess County Stabilization Center by Crisis Intervention trained (CIT) law enforcement agencies and other aggressive pretrial diversion practices enacted by the Office of Probation and Community Corrections.

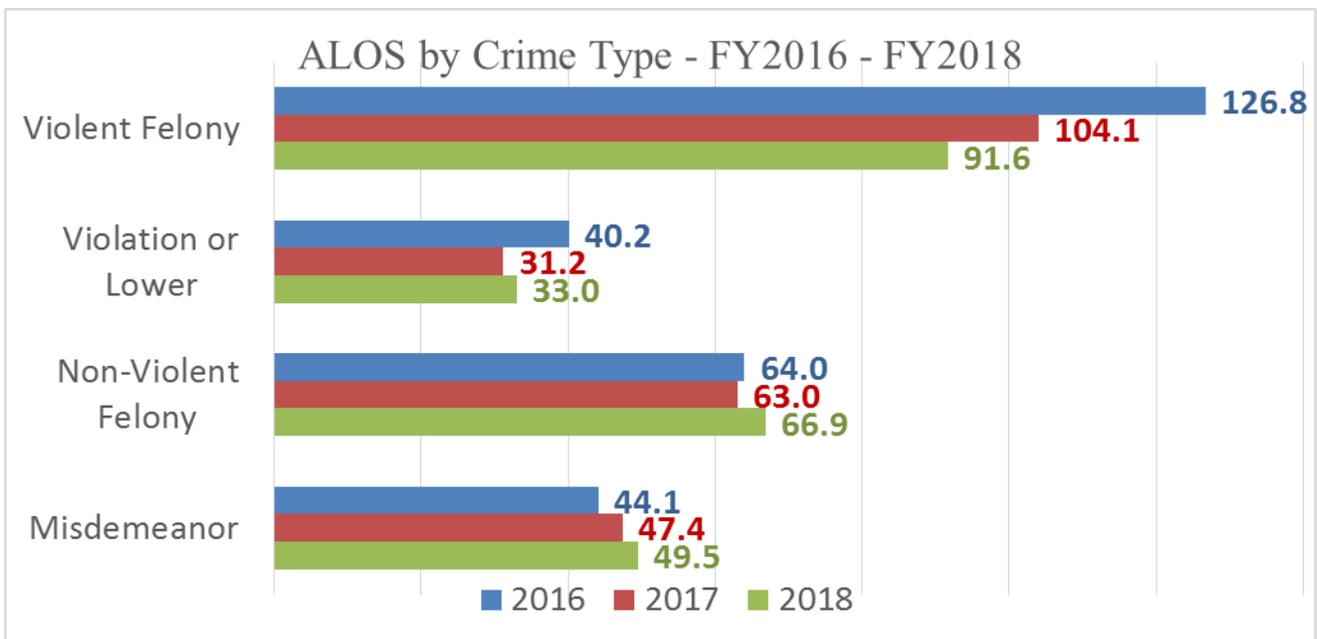
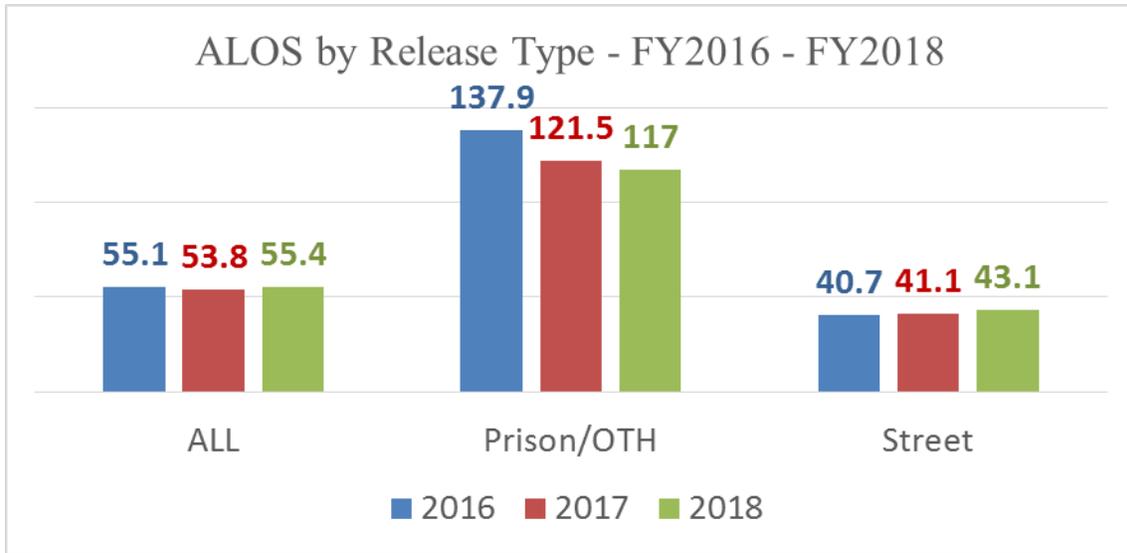
## DCJ Admissions by Crime Type FY2016 - FY2018



Jurisdiction	FY 2016	FY 2017	FY 2018	% 2017-2018 Δ	# 2017- 2018 Δ
City of Poughkeepsie Court	599	663	697	5.1%	34
Town of Poughkeepsie Court	721	543	479	-11.8%	-64
Dutchess County Court	452	531	403	-26.7%	-128
New York State Division of Parole	136	139	163	17.3%	24
City of Beacon Court	162	160	138	-13.8%	-22
Town of East Fishkill Court	91	131	94	-28.2%	-37
Town of Fishkill Court	93	95	89	-6.3%	-6
Town of LaGrange Court	94	97	91	-6.2%	-6
Town of Hyde Park Court	128	111	83	-25.2%	-28
Town of Pleasant Valley Court	79	73	88	20.5%	15
Town of Wappingers Court	101	109	86	-21.1%	-23
Dutchess County Family Court	62	54	53	-1.9%	-1
Town of Dover Court	50	53	43	-18.9%	-10
Village of Wappingers Court	56	34	36	5.9%	2
Town of Amenia Court	28	17	30	76.5%	13
Town of Washington Court	13	15	20	33.3%	5
Town of Union Vale Court	11	19	16	-15.8%	-3
Town of Red Hook Court	20	19	15	-21.1%	-4
Town of Stanford Court	8	10	15	50.0%	5
Village of Fishkill Court	29	28	15	-46.4%	-13
Town of Beekman Court	19	33	14	-57.6%	-19
Town of North East Court	10	11	10	-9.1%	-1
Town of Rhinebeck Court	13	9	10	11.1%	1
Town of Pawling Court	11	10	10	0.0%	0
Town of Milan Court	7	3	8	166.7%	5
Town of Pine Plains Court	10	5	6	20.0%	1
Town of Clinton Court	8	8	6	-25.0%	-2
Village of Pawling Court	6	1	6	500.0%	5
Village of Red Hook Court	5	6	5	-16.7%	-1
Other Agency	15	8	4	-50.0%	-4
Village of Rhinebeck Court	8	7	2	-71.4%	-5
Village of Tivoli Court	0	2	1	-50.0%	-1
Dutchess County Supreme Court	3	3	0	-100.0%	-3
U.S. Department of Homeland Security	0	1	0	-100.0%	-1
United States Marshals Service	0	1	0	-100.0%	-1
<b>ALL</b>	<b>3048</b>	<b>3009</b>	<b>2736</b>	<b>-9.1%</b>	<b>-273</b>

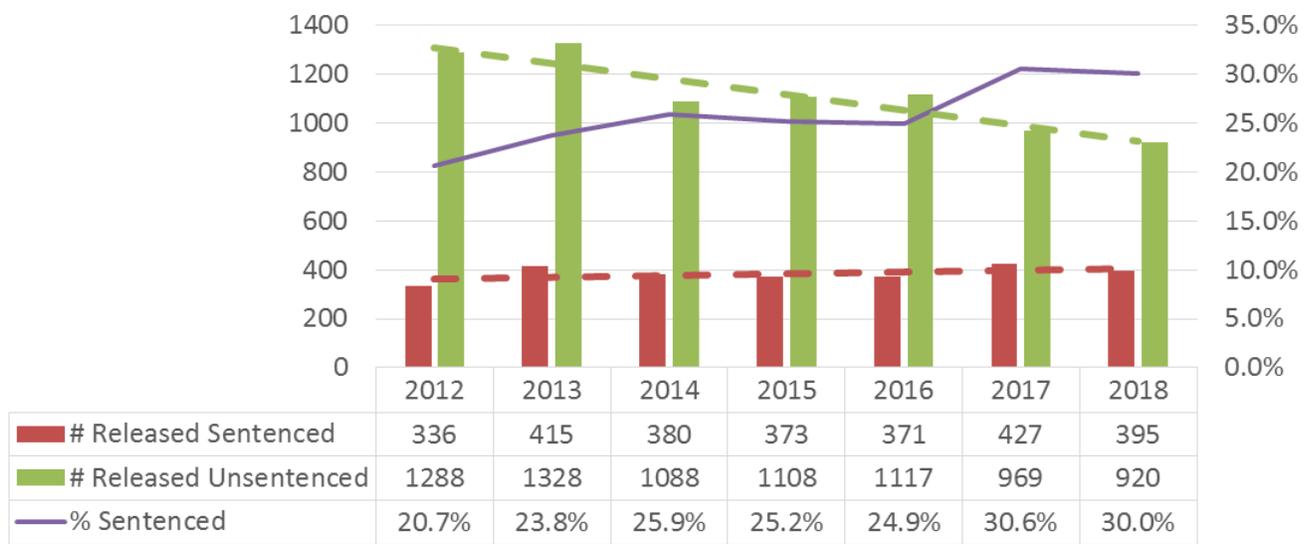
### DCJ Average Length of Stay (ALOS) - 2018

Average length of stay in jail continued to decline for prison bound inmates while those who were released from the DCJ to the community realized slightly longer ALOS. As has been illustrated in the past, overall ALOS for street releases is understood to be driven almost entirely by misdemeanants and non-violent felons.



Increases in ALOS for misdemeanants prompted further study of all misdemeanants released from the DCJ to the street. As with misdemeanor admissions, misdemeanor releases from the DCJ decreased in 2018. However, further study revealed that the decline in overall misdemeanor releases was attributed to considerable decreases in unsentenced misdemeanor releases; while sentenced misdemeanor releases have remained relatively stable. Therefore, given the fact that sentenced misdemeanants have significantly higher ALOS than their unsentenced counterparts, the increase in percentage of sentenced misdemeanants explains the continued increase in total misdemeanor ALOS.

Misdemeanor DCJ Releases to Street - FY2012 - FY2018



**DCJ Inmates with Parole Detainers - 2018**

DCJ inmates detained for a violation of parole increased in 2018, as did their overall ALOS. Of 223 total DCJ Releases with Parole Detainers, 88% were either returned to State Prison or another institution or convicted and sentenced locally accounting for 82% of jail days attributed to DCJ releases with Parole Detainers. 159 of the 223 parolees who were released in 2018 were detained for Parole ONLY and accrued 41.5% of the overall jail days attributed to Parole. 130 or

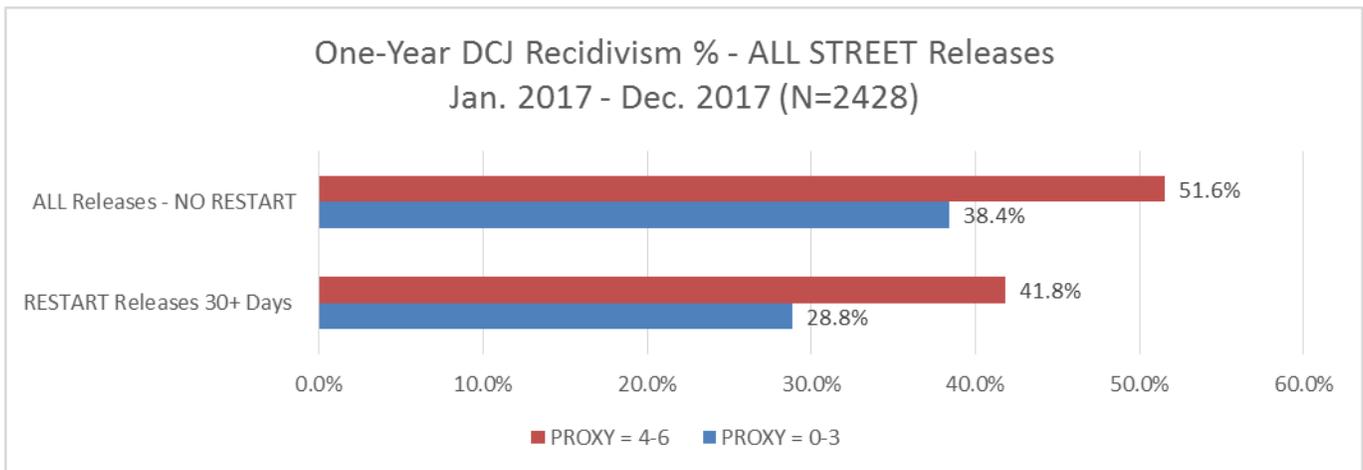
81.8% of all Parole ONLY detainees were returned to State Prison or another institution.

**Additional Activities in Support of Other CJC Sub-Committees**

In addition to work with the Quality Assurance CJC Committee, Dr. Christensen also assisted the Special Populations Quality Assurance Workgroup with ongoing process and outcome analyses related to RESTART and with the evaluation of Special Classification Inmates. Dr. Christensen also assisted in designing and monitoring performance related to the TCU decision matrix (commenced in late 2017) to ensure more timely processing of forensic assessments for DCJ admittances with substance/alcohol abuse and/or mental illness.

**One-Year Recidivism (2018) – RESTART**

One-year recidivism rates for all inmates released from the DCJ to the street has remained consistent with past studies; however, inmates engaged in RESTART for over 30 days continue to show decreased recidivism rates of nearly 10% as compared with comparable higher risk DCJ inmate releases. This is particularly significant when recognizing that RESTART is designed to promote behavioral change among higher risk offenders who are otherwise responsible for disproportionate amounts of crime.

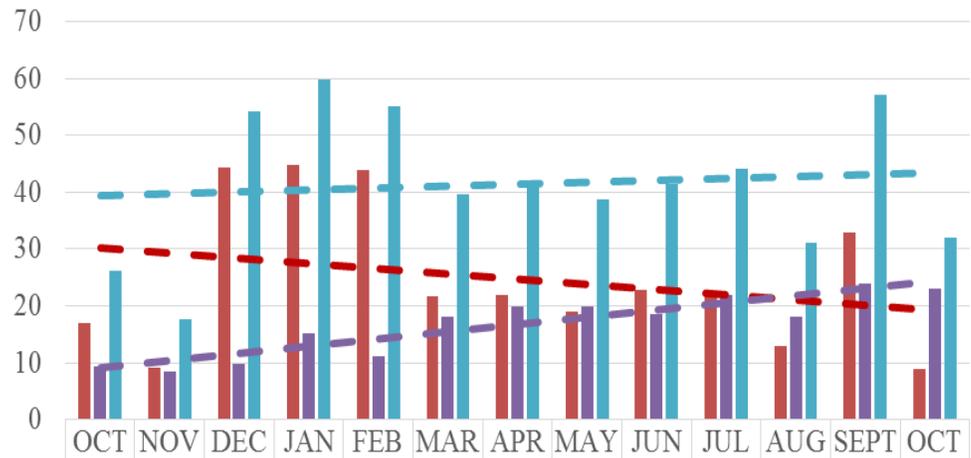


Texas Christian University Drug Screening Tool (TCUDS-V) and Practice

The development of the TCU Matrix at the end of 2017 led to a pilot implementation project to establish procedures to enhance communication between system stakeholders and streamline the current forensic assessment process. The overarching intent of this streamlined process of identification, assessment, and recommendation for treatment of offenders with substance/alcohol abuse and/or mental illness is to make treatment recommendations to the courts far earlier in the criminal justice process; thereby reducing jail days used while awaiting treatment placement within the community.

TCU Matrix procedures were established and ongoing quality assurance measures were begun in 2018. Unfortunately, staffing shortages among the Dutchess County Department of Behavioral and Community Health Forensic Assessment Team slowed progress with this initiative throughout most of 2018. However, late in 2018, these staffing shortages were rectified and further progress was realized in establishing performance measures for this group. The data reported below have continued to drive change in the forensic assessment process and it is expected that these periods will decrease in 2019.

Jail Cases – OCT. 2017 - OCT. 2018 (Total Referrals Made = 384)



■ Ave. Days Booking to Referral	16.9	9.2	44.3	44.7	43.9	21.7	21.9	19	22.9	22	13	33	9
■ Ave. Days to Completion from Referral	9.3	8.4	9.9	15.1	11.1	18	20	19.8	18.6	22	18	24	23
■ Ave. Total Jail Days to Completion	26.2	17.6	54.2	59.8	55	39.7	41.9	38.8	41.5	44	31	57	32

### **Quality Assurance Committee and Research Goals – 2019**

The following goals for quality assurance and research have been identified, agreed upon and reported to the Criminal Justice Council during its meeting on January 15, 2019:

- Conduct detailed analyses of ALL “release to street” populations to develop benchmarks and evaluate public safety outcomes
  - Perform recidivism evaluation of sentenced and unsentenced Misdemeanants and Non-Violent Felons (NO RESTART)
  - Evaluate readiness/appropriateness for potential RESTART (or alternative) expansion to be considered for other incarcerated populations as space and resource allows within the new Justice and Transition Center
  
- Continue RESTART Quality Assurance - Special Populations Workgroup
  - Achieve an additional 5% recidivism reduction (RESTART)
  - Establish performance measures for and evaluate the new RESTART RIO option (developed in late 2018) that is designed to release on interim probation successful RESTART participants to continue targeted treatment within the community. RIO is designed to achieve recidivism reduction while also decreasing ALOS for higher risk, sentenced misdemeanants.
  
- Continue development of TCU Assessment Matrix
  - Formalization and adherence to agreed upon performance measures verified by data
  - Improvement by five days in total jail days to completion of the forensic assessment referral process
  
- Reduction in overall DCJ ALOS by 5 Days

## **COMMUNITY INVOLVEMENT COMMITTEE**

**Chairperson: Shirley Adams**

The Community Involvement Committee (CIC) engages and encourages residents to participate in public forums, community discussions and other activities that will assist them in making informed decisions related to Dutchess County's Criminal Justice System.

Over the past year, the CIC was actively involved in a variety of activities to promote and facilitate an information sharing process with county residents. Community contact was conducted by outreach through the distribution of flyers, announcements at local meetings, emails and face-to-face contacts to encourage residents to become more involved in community discussions. The CIC also adjusted its regular meeting schedule and location to the third Thursday of the month at St. Paul's Church, Poughkeepsie. This schedule change was implemented to make the CIC meetings more accessible and convenient for residents.

In 2018, 85% of CIC's participants expressed an interest in learning more about the proposed Justice and Transition Center. The CIC conducted ongoing discussions, disseminated printed materials and shared information about the proposed size of the "new jail" as well as its internal design and layout. Committee participants were concerned that the new structure would adequately accommodate programs and services for the inmates

CIC participants' concerns were shared with the Executive Committee of the Criminal Justice Council, resulting in special presentations to legislators as well as public forums. The materials from these presentations are displayed on the county website, providing county residents with easy access to pertinent information.

The CIC's goals for 2019 include continued efforts to make it easier for residents to become more involved in community discussions and to make information about the Criminal Justice System more accessible. The CIC will also work to connect with residents through social media outlets and establish new collaborations with countywide organizations and local groups.

## **DIVERSION COMMITTEE**

**Chairperson: Steve Miccio**



Crisis Intervention Team (CIT) training for 2018 resulted in four trainings for the year. In total, 79 officers, troopers and deputies from the following departments were trained:

- Dutchess County Sheriff
- City of Poughkeepsie Police Department
- Town of Poughkeepsie Police Department
- Hyde Park Police Department
- East Fishkill Police Department
- MTA Police
- New York State Police
- City of Beacon Police Department
- Town of Fishkill Police Department
- Village of Goshen Police Department\*
- Town of Lloyd Police Department\*

Since the creation of CIT in 2015, there have been eleven 40-hour classes completed. This has resulted in 301 law enforcement personnel trained in Dutchess County. In addition, 179 have been trained in Basic CIT—an eight hour class. In total, 480 law enforcement personnel have been trained, resulting in 75% of first responders completing CIT. In addition, 32 Dutchess County dispatchers have been trained in CIT.

In July 2018, the following departments were trained in data collection:

- City of Poughkeepsie Police Department
- Town of Poughkeepsie Police Department
- East Fishkill Police Department
- Hyde Park Police Department
- City of Beacon Police Department

\*One CIT class was held at the Dutchess County Academy and included officers from outside the county.

The following information contains baseline data collected from August through December 31, 2018.

- 791 out of 851 law enforcement responses to incidents were answered by CIT trained law enforcement
- Two officers and 12 citizens were injured in these calls
- There was a 45% decline in transports to the hospital
- 52 individuals were transported to the Stabilization Center
- 43 individuals were transported to community services

#### Benefits of CIT:

- Safer engagement for community members with mental health/addiction issues
- Additional safety for law enforcement when engaging with community
- Reduction in unnecessary hospital emergency visits
- Increased knowledge of community-based resources for law enforcement
- Addresses issues and challenges of law enforcement during wellness segments of training
- Increased community partnerships

#### Goals for 2019:

- Hold four CIT classes
- Continue data collection and outcome reports
- Hold first annual CIT award dinner
- Attend annual CIT International Conference
- CIT Newsletter for all departments
- Continue development of professional relationship with MTA
- Provide continuing education

### **THE STABILIZATION CENTER**

The Stabilization Center is a safe, welcoming place for residents experiencing emotional distress, addiction, intoxication, or other mental health or substance use issues. It is open 24/7, 365 days a year. In many instances, the Stabilization Center avoids hospitalization or incarceration.

Below is a chart illustrating types of admissions to the Stabilization Center. It is interesting to note that law enforcement agencies brought guests to the Center 237 times in 2018.

In 2019, the Center plans to have a prescriber available with the goal of increasing access to Medication Assisted Treatment (MAT).

**STABILIZATION CENTER - SUs 1110 & 1120 -- ANNUAL REPORT FOR 2018**

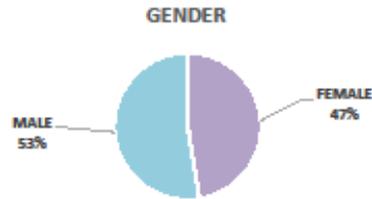
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**SCTR - ANNUAL STAT REPORT - JAN-DEC 2018**

<b>TOTAL # VISITS =</b>	<b>3014</b>	<i>number of Registrations (openings) for the month. May contain duplicates.</i>
# VISITS for SU 1110 SCTR -	1955	65% of total
# VISITS for SU 1120 Sobering/Detox -	1025	34% of total
# VISITS for SU 32 CODE BLUE	34	1% of total - CODE BLUE was added mid-November 2018
<b>UNDUP. # IND. REG. =</b>	<b>1821</b>	<i>unduplicated number of individuals who were opened during the month</i>
<b>SERVICE VOLUME =</b>	<b>6508</b>	<i>number of services provided, entered in Cerner</i>

**GENDER**

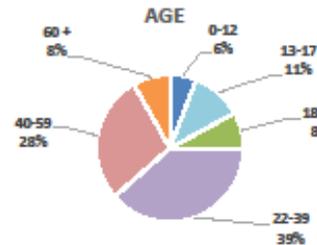
	freq.	percent
FEMALE	864	47%
MALE	957	53%
	<b>1821</b>	<b>100%</b>



**AGE in years**

	freq.	percent
0-12	106	6%
13-17	205	11%
18-21	149	8%
22-39	698	38%
40-59	514	28%
60 +	149	8%
	<b>1821</b>	<b>100%</b>

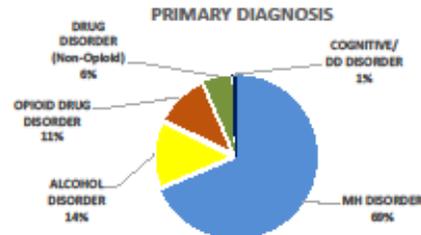
(Age range is 5-93 years old.)



**DIAGNOSIS DATA EXCLUDES CODE BLUE GUESTS.**

**PRIMARY DIAGNOSIS CATEGORY:**

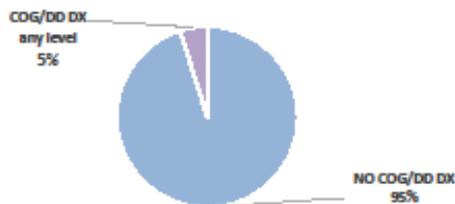
	freq.	percent
MH DISORDER	1234	69%
ALCOHOL DISORDER	246	14%
OPIOID DRUG DISORDER	201	11%
DRUG DISORDER (Non-Opioid)	108	6%
COGNITIVE/ DD DISORDER	10	1%
	<b>1799*</b>	<b>100%</b>



\* The 19 Code Blue guests are excluded from the DX profiles; as well as 3 n/a cases.

**COGNITIVE/DD DX on any priority level:**

TOTAL = 88 Represents 5% of the Total 1799 Individuals



**SUBSTANCE ABUSE DX on any priority level:**

TOTAL = 807 Represents 45% of the Total 1799 Individuals



## **JUVENILE JUSTICE COMMITTEE**

**Chairperson: Karen DeSimone**

The Juvenile Justice Committee is comprised of members from various public agencies and organizations serving the at-risk youth population of Dutchess County. The Juvenile Justice Committee meets six times per year to discuss issues relating to the Juvenile Justice System, identify needs and trends, share information from related committees, and monitor statistics/outcome measures of the various programs in place for the at-risk youth. Meetings are held at the Office of Probation's training room in Poughkeepsie.

In 2018, the Juvenile Justice Committee topics of discussion included:

- Raise the Age
- The Mid-Hudson Regional Youth Justice Team
- Review of current programs available to at-risk youth in Dutchess County
- Utilization of the NYS Detention Risk Assessment Instrument
- Disproportionate Minority Contact
- Updates from related committees and notification of training & events
- Mentally ill youth in the Juvenile Justice System.

On April 10, 2017, the New York State Raise the Age Legislation was signed into law. This law will transition most 16 & 17 year olds out of the criminal justice system and into the juvenile justice system beginning (with 16 year olds) on October 1, 2018 and being fully implemented (to include 17 year olds) on October 1, 2019. The Juvenile Justice Committee spent most of its time in 2018 discussing the plans for implementation, sharing concerns as they relate to the many agencies and youth-serving programs, and strategizing to resolve any issues resulting in local procedural changes.

Dutchess County Juvenile Justice Committee members continue to participate as members of the Mid-Hudson Regional Youth Justice Team. Each regional team represents five to eight counties and has a diverse roster of participants. The Mid-Hudson Regional Youth Justice team meets on a quarterly basis to discuss identified issues and needs of at-risk youth in the region, share news and programming updates, and receives updates from a NYS Juvenile Justice representative.

The Juvenile Justice Committee monitors and discusses the utilization of the DRAI (Detention Risk Assessment Instrument). A revision of the tool has been requested statewide and the Office of Children and Family Services seeks to provide such in the future.

In 2017, the Juvenile Justice Committee dedicated meeting time to the topic of mentally ill youth in the Juvenile Justice System. While this discussion was postponed due to Raise the Age legislation and planning, it is among the 2019

goals that have been established by the committee members with the target of improving both the systemic and programmatic response to mentally ill youth.

The committee and CJC look forward to the report from *Path to Promise* regarding recommendations for youth from birth to age 19. Members of the committee and CJC participated on the various committees and in gathering data throughout the process.

2018 was a busy and challenging year as the criminal justice system and the juvenile justice system collaborated to meet the needs of older, at-risk youth in a restorative fashion; seeking a continued commitment to community safety while improving the outcomes for our youth.

### **RAISE THE AGE COMMITTEE**

**Chairperson: Honorable Joseph Egitto**

The *Raise the Age* workgroup continued to meet on a regular basis during the year to plan for the policies and procedures that would be needed when 16 year olds were removed from the adult criminal justice system. Decisions had to be made regarding how cases would be arraigned, the Intake process, detention issues and data collection.

Multiple agencies contributed to the planning process and the Office of Court Administration sent representatives as well. In the summer, the county submitted a required plan to the state, which currently awaits approval. The plan addressed procedural issues as well as community-based services.

In 2019, 17 year olds will be removed from the adult criminal justice system because of *Raise the Age*. Although this will bring more cases into the system, the procedures and services will already be in place.

### **RE-ENTRY COMMITTEE**

**Chairpersons: Thomas Angell and Irma Machado**

The New York State Division of Criminal Justice Services funds re-entry services in Dutchess County. The Re-Entry Task Force partners with Exodus Transitional Community, Inc. to provide these re-entry services to Dutchess County residents. The Re-Entry coordinator is Carlos Valencia.

The Task Force targets its limited resources to assist individuals who are released from State Prison with the highest actuarial risk of recidivism. In 2018, services were provided to a total of 384 individuals. During 2018, 248 participants completed the anger management program, 134 participants completed the Ready, Set, Work vocational program and 108 participants found employment. This is in addition to the multitude of additional services provided by Exodus daily—individual advocacy, counseling, case management services, and community

building exercises. The Re-Entry Center is located at 97-99 Cannon Street in the City of Poughkeepsie.

The primary source of referrals is the New York State Department of Corrections and Community Supervision. In addition, referrals have come from Dutchess County Office of Probation, Dutchess County Public Defender, and other partnering community agencies. The focus of our intervention is to connect the participant with programs that will reduce criminogenic factors and thus the risk to reoffend. In most cases, the COMPAS risk and need assessment instrument is used to determine the domains that need to be addressed for each client. In turn, Exodus Transitional Program coordinates monthly case management meetings with parole and various community and local governmental agencies to design specific programming for each identified need that the client has. Exodus continues to meet the performance goals of its various contracts.

In addition, the Task Force met on a bi-monthly basis to address systemic barriers that individuals returning to the community from correctional facilities face. These meetings have been well attended with an excess of 20 people present. Representatives from parole, social service agencies, jail, mental hygiene, substance abuse agencies, domestic violence agencies, concerned citizens and many others have attended on a regular basis. There have been presentations from Dutchess Community College, Comprehensive Opioid Recovery Enhancement Program, Abilities First, Department of Behavioral and Community Health, Community Housing Initiatives, Department of Community and Family Services, Project M.O.R.E. and the Office of Probation. In addition, the task force continues to assist Fordham University's and the Unitarian Church's Coming Home Program--a mentoring program for parolees in Dutchess County.

Over the last several years, the Task Force spent a tremendous amount of time and effort in seeking a solution to the homeless parolee problem. Working with our partners at the Department of Community and Family Services and Community Housing Initiatives, we were able to open an eight bed 90-day transitional housing facility for homeless parolees on North Hamilton Street in the City of Poughkeepsie.

The New York State Division of Criminal Justice Services recently completed a statewide study on the recidivism rates of parolees participating in Re-entry Task Forces statewide. The overall one-year re-arrest rate among 2017-2018 participants statewide while in the re-entry programs was 7%. The re-arrest rate in Dutchess County was 5%.

Our goal for 2019 is to institutionalize the cognitive behavioral treatment program, Moral Reconciliation Therapy (MRT) into the programming of Exodus Transitional Community. The goal is to have 50 participants complete MRT in 2019.

The Task Force remains committed to using evidence-based practices to assist those who have been incarcerated to successfully reintegrate into their home communities and equally importantly to lower the recidivism rate among parolees. These important and necessary efforts will continue in 2019.

### **SPECIAL POPULATIONS COMMITTEE**

**Chairperson: Jonathan Heller**

The workgroup was created to assist the Special Populations consultant (Kevin Warwick-ASAI) to determine the most effective ways to address the needs of Dutchess County's justice-involved special populations. Working with the consultant, the committee contributed to the design of the Dutchess County Justice and Transitions Center (DCJTC). The committee is comprised of a diverse group of agencies and individuals; the membership list may be found on the county's website.

In 2018, the Special Populations Committee continued to provide support for RESTART, monitored the progress of the TCUDS-V screening instrument and established an additional subcommittee to address heroin and opioids.

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The RESTART (*Re-Entry Stabilization, Transition and Reintegration Track*) continued to be a major focus for the committee. The RESTART Quality Assurance group worked diligently throughout the year to monitor RESTART's performance, advance enhancements, and ensure program fidelity. In the last quarter of the year, the Quality Assurance group made formal recommendations for a new screening protocol to enhance the screening and intake process. An MRT quality assurance meeting for providers was held in September to help maintain fidelity of program delivery. There were 27 attendees representing nine different providers. The facilitators were very committed to facilitating MRT correctly and consistently.

RESTART program improvements included the addition of a Stages of Change curriculum, New Directions for Co-Occurring Disorders curriculum and a Grief and Loss group. Early in the year, the Office of Probation dedicated a full time officer to RESTART. Screening for RESTART occurs as soon as possible after jail admission. Project M.O.R.E., with the support of the county, applied for and received a grant from the New York State Division of Criminal Justice Services that will support the hiring of two additional case managers beginning in 2019. The Interactive Journaling curriculum will be introduced at that time as well. In

2018, 391 individuals were admitted into RESTART with 188 successful completions during the year.

In December, the new RESTART enhancement, Release Interim Option (RIO) was presented. This will target a group of people with high recidivism who have exhausted most or all of community-based ATIs. This group typically spends from seven to nine months in the jail on a repeated basis. After screening, courts will be notified through defense attorneys that RIO might be an appropriate option. Participants will have eight weeks of intensive RESTART intervention followed by Interim supervision under Probation to finish their programming in the community. Once they achieve completion and have their certificates, the courts and the attorneys will be able to construct an appropriate disposition based on their success in the program.

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There was progress made for individuals with special needs. In March 2018, Anderson School provided training for staff from the Office of the Public Defender, Jail nursing personnel and the Office of Probation on how to effectively deal with justice-involved people who are also on the autism spectrum. The training was made possible through Dutchess County's ThinkDIFFERENTLY initiative. .

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The use of the TCUDS-5 screening instrument continues to be monitored. The development of a shared database facilitates tracking of referrals and completion of forensic assessments to promote efficiency. The data permitted the consultant, Dr. Gary Christensen, to review the process and its impact on length of stay.

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As the planning for the new Justice and Transition Center moves toward completion, input from the Special Populations Committee was welcomed in the design of the RESTART (Re-entry) and PRESTART (Re-entry Prep) units as well as the infirmary unit. The Special Populations Committee participated in a public forum where the jail design was presented by Commissioner Balikind, DPW, and consultant Kevin Warwick.

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The emerging focus for the Special Populations Committee has been the opioid issue and supporting appropriate utilization of Medication Assisted Treatment (MAT). In August, staff members from the Office of Behavioral and Community

Health gave a presentation on the scope of the issue. The presentation included overviews of interventions in other areas of the country that included MATs for incarcerated individuals and the preliminary outcomes. After the presentation, a subcommittee was formed with the goal of further study and an implementation plan. Members of the Special Populations subcommittee joined the county's Opioid Task Force.

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Throughout 2018, the Special Populations Committee was fortunate to view various presentations. In April, a presentation on Dialectical Behavioral Therapy (DBT) was given by Hudson Valley Mental Health. DBT is an evidence-based intervention and is utilized at RESTART. In May, staff from Lexington Center for Recovery gave a presentation on the Comprehensive Opioid Recovery Expansion Program (CORE). In June, staff from Project M.O.R.E. and the Office of Probation gave an overview of the Women's Center and Interactive Journaling.

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It continues to be the overall goal of this committee to create, implement and evaluate programming for special populations and examine how these programs will be most effective.

### **VICTIMS COMMITTEE**

**Chairperson: Kelly Bunt**

*The goal of the Victims Committee: to enhance the services provided to victims by assuring a victim-centered approach at all points of the criminal justice system with which victims interface, as well as locate the gaps in the criminal justice system where victims are not being served or a victim-centered approach is not being utilized.*

In 2018, the Victims Committee faced both challenges and successes. The Victims Committee is comprised of representation from the Dutchess County District Attorney's Office, City of Poughkeepsie PD, Town of Poughkeepsie PD, Dutchess County Sheriff's Office, DC Jail, Office of the Public Defender, Center for Victim Safety and Support, Universal Response to Domestic Violence, Office of Probation and Community Corrections and Dutchess County Sexual Assault Response Team. All members worked diligently to meet the objectives for the year.

In the first half of 2018, the committee remained focused on oversight of their 2017 "pilot" project; the development and implementation of the Dutchess County Sexual Assault Incident Report form, a form developed by the committee and implemented by the City and Town of Poughkeepsie Police Departments, as well

as the Dutchess County Sheriff's Office. In June 2018, the committee discontinued the project as it was transferred to the Dutchess County Sexual Assault Response Team (SART) coordinator for further development. Yet, during the time the project was under the auspices of the Victims Committee, much was learned about gaps in services for survivors of sexual assault. Those gaps included the need for additional training for law enforcement regarding services available for victims and survivors, as well as a deeper look into why survivors decline advocacy and/or prosecution.

The second half of 2018 was spent reshaping committee goals and identifying future projects. In December of 2018, the committee chose to focus its efforts on assisting agencies who provide services for the aging. More specifically, the committee focused on how to increase access to "safety tips" for seniors who are isolated, as isolation increases their vulnerability to victimization. The Mediation Center of Dutchess County and Dutchess County Office for the Aging have joined the Victims Committee to assist with this goal. To address the accessibility issue, the committee has identified home-based meal services as a means to deliver "safety tips" to their consumers. The "safety tips" will be included with the delivered meal on a weekly basis for a period of three months.

While this project is still in the conceptualization phase, the goal for the first half of 2019 is to develop the "safety tips" prototype, provide training to the home-based meal program delivery personnel and finally to implement the project.

### **JUSTICE INVOLVED WOMEN'S COMMITTEE**

**Chairperson: Karmen Smallwood and Denise Rivera**

The Justice Involved Women's Committee promotes and oversees gender-responsive, evidence-based strategies that reduce recidivism and enhance services for justice-involved women in Dutchess County. The challenges experienced by justice-involved women are complex and pervasive. As this population continues to increase, the need for relevant services to address their needs is crucial. Access to quality health care, mental health and substance abuse treatment, safe and affordable housing, educational and vocational opportunities and parenting support are a few of the resources that are necessary for them to thrive. The committee aims to assist women by facilitating access to these community-based resources and supporting gender-responsive policies, programs and services.

The Women's Committee achieved many important goals this year. Capacity was expanded by engaging under represented community stakeholders. The recruitment efforts resulted in representatives from the following organizations joining the committee: Step One, Lexington Center for Recovery, Comprehensive Opioid Recovery Expansion Program (CORE), Dutchess County Department of

Behavioral and Community Health, Dutchess Community College and the Dutchess County Legislature.

In January, the committee kicked off our monthly presentation series to expand our knowledge of national and local trends and learn about community-based resources.

Committee members and partnering agency representatives conducted the following presentations:

- Janet Tullo- Bureau Chief, Dutchess County Attorney's Office (DCDCF)  
*Intersection between Female Offenders and the Family Court System*
- Chris Dennehy- Clinical Director, Step One  
*Gender-Specific Strategies for Substance Abuse Treatment*
- Dr. Kia Newman- Deputy Medical Examiner  
*Who's Dying? An Overview of Opiate Addiction in Dutchess County*
- William Eckert- Director of Behavioral Health Clinic Services  
*Dutchess County Justice and Transitions Center--Female Offender Survey*
- Elaine Trumpetto-Director--Council on Addiction Prevention and Education  
*Peer Recovery Services*
- Eric D'Entrone-Regional Coordinator of Behavior Services at Arms Acres  
*Substance Abuse Treatment Services for Women at Arms Acres*
- Linda Woodbine, Program Director-Comprehensive Opioid Recovery Expansion Program ( CORE)  
*Overview of CORE Program in Dutchess County*
- Karmen Smallwood-Probation Officer--Office of Probation  
Denise Rivera, Director, Project MORE's Women's Center  
*Women's Risk/Needs Assessment (WRNA) and the Women's Center*
- Jay Landolfi-Public Health Advisor-Dutchess County Department of Behavioral and Community Health  
*Trends in Sexually Transmitted Disease*

The committee is making consistent progress towards our mission to promote gender-responsive strategies. The Women's Risk Needs Assessment (WRNA) presentation conducted in March provided a framework for assessing gender-neutral and gender-responsive risk and needs factors. It has been used effectively at Project M.O.R.E.'s Women's Center to enhance case management and case planning practices. In 2018, there were 147 admissions to the Women's Center and all of these participants completed the WRNA. During 2018, 64 participants successfully completed Moral Reconciliation Therapy (MRT), an evidence-based cognitive-behavioral program. Women's Center clients also participated in the Anger Management Program, Ready, Set, Work! (Offender Workforce Development Program) and received case management services.

The "Voices of DCJ" newsletter generated important discussions regarding supportive resources for individuals incarcerated in the Dutchess County Jail. This newsletter, spearheaded by Molly Shanley, contains descriptions and contact information for community-based resources to assist individuals as they return to their communities. It also includes excerpts (poems and artwork) from participants in the jail-based writing program.

In 2018, the Interactive Journaling pilot project was established through a partnership between the Dutchess County Office of Probation and Community Corrections and Project M.O.R.E. Interactive Journaling, developed by The Change Companies, is an evidence-based client-centered tool. A series of journals with writing prompts guides individuals through the process of positive life change. The IJ program began at Project M.O.R.E.'s Women's Center in May. To date, six Women's Center participants successfully completed the IJ pilot program. Efforts will be made to increase the number of IJ participants during the upcoming year.

As the Women's Committee continues to expand and evolve, our focus will be outcomes and impact. In 2019, the committee will be working on a collaborative research project in conjunction with The Marist Center for Social Justice Research. This research study will examine the lived experiences of justice-involved women in Dutchess County. Study participants will engage in interviews to gather information relative to their involvement in the criminal justice system, experiences with handling stressors and dimensions of stigma in their relationships and their overall sense of wellness, resistance and coping.

The county appreciates the support of the New York State Division of Criminal Justice Services in establishing and maintaining the Women's Center under the

direction of Project M.O.R.E and in partnership with the Dutchess County Office of Probation and Community Corrections.

### **CJC OBJECTIVES ACHIEVED**

In 2012, the Criminal Justice Council issued a Needs Assessment that contained both short and long-term recommendations. Both the 2016 and 2017 Annual Reports provided summaries of the progress made since the Needs Assessment document was issued. The summaries noted that most of the recommendations have been achieved while others are underway or being studied. Below is an update to these reports:

- **Recommendation**--A 24-hour crisis center for people with mental health or substance abuse issues;  
**Action**--Stabilization Center opened in 2017.
- **Recommendation**--Training for law enforcement interacting with people experiencing a mental health or substance abuse issue;  
**Action**--Crisis Intervention Training (CIT) for law enforcement agencies was established and is continuing.
- **Recommendation**---A jail re-entry and transition program;  
RESTART has been established and is showing recidivism reduction.
- **Recommendation**—Programming for women;  
**Action**--Gender-specific programming is available at the Women’s Center and in RESTART.
- **Recommendation**—Youth issues and programming;  
**Action**--*Raise the Age* changes the age of criminal responsibility from 16 to 18 years of age. Special age appropriate programming has been recommended as part of the plan submitted to the state. Curfew monitoring is available year round.
- **Recommendation**—Address case processing to promote efficiency;
- **Action**--Working with CJC consultant Dr. Gary Christensen, the District Attorney’s Office, Office of the Public Defender and the Office of Probation and Community Corrections have been working in collaboration to address and speed up, where appropriate, case processing. Attorneys at first appearance (arraignment) are being provided by the Office of the Public Defender.
- **Recommendation**—Use of a Mobile Crisis Team;  
The Department of Behavioral and Community Health expanded the Mobile Crisis Team.
- **Recommendation**—Expand the use of Interim supervision;  
**Action**--There has been a 62% increase in the use of Interim from 2012 to 2018. It is anticipated that it will be further expanded with full implementation of the RIO (Release Interim Option) program.
- **Recommendation**—Videoconferencing for the jail;  
**Action**--Although videoconferencing was recommended, it is no longer necessary due to the installation of the jail PODS.

- **Recommendation**—Widespread implementation of the Proxy risk assessment instrument;  
**Action**--The Proxy risk assessment has been firmly established and relied upon.
- **Recommendation**--Encourage a systems-based perspective and evidence-based practices;  
**Action**—Use of MRT (Moral Reconciliation Therapy) and other cognitive programs has been widely established and used both in the jail and the community. With nearly 30 facilitators trained in MRT from nine agencies, this core program is available throughout the community. Additional MRT facilitators will be trained in 2019. Community supervision decisions are based on risk level and criminogenic needs. The TCUDS-V, an evidence-based screening tool, was introduced for substance abuse disorders and an opioid rider was subsequently added.
- **Recommendation**--Physical layout of the new Justice and Transition Center to accommodate programming and special needs;  
**Action**—The Justice and Transitions Center has been designed with programmatic and special population needs in mind.

Further study and evaluation needs to be done regarding housing needs, especially for youth, women and those with mental health issues. Some progress has been made with the opening of a house for parolees who are homeless. Other types of housing are being considered by various agencies. Housing is an issue that will require collaboration among many agencies and individuals.

### **SUMMARY AND GOALS FOR 2019**

In 2019, RESTART outcomes will continue to be evaluated, case processing will remain a primary focus and admissions and average length of stay for the jail will continue to be analyzed. The potential impact of proposed state changes to the current bail system will be reviewed and the system prepared to respond appropriately.

In 2019, the second part of Raise the Age will go into effect removing 17 year olds from the criminal justice system. Once the county plan is approved and funding provided, services can be put into place for this older population. The *Path to Promise* report will provide the county with a valuable resource for planning and identifying needs for youth from birth to 19 years of age.

The use of heroin and opioids resulting in overdoses and deaths remains a major concern both locally and nationally. Prevention and treatment efforts are critical to fighting this epidemic. The CJC has explored Medication Assisted Treatment (MAT) as an additional treatment option. The use of suboxone, methadone and vivitrol in appropriate instances may be helpful used in conjunction with counseling. The Methadone Clinic has expanded its number of patient slots. The Office of Probation in conjunction with the Department of Behavioral and

Community Health, will identify at-risk opioid users in the jail so that they can be provided with services upon their release.

The TCUDS-5 screening instrument allows pretrial staff to quickly identify those individuals in need of a full assessment and treatment. CORE provides a valuable resource to the community and is able to work directly with the Jail, Probation and other agencies.

The RESTART program has been enhanced and linkages to the community have been improved. The new RIO program will incentivize treatment and target the chronic misdemeanant population in order to promote positive outcomes and reduce recidivism.

The CJC will continue to work with its consultants, Dr. Gary Christensen and Kevin Warwick, to analyze and evaluate data and to initiate strategies and interventions based on research.

Many thanks to our members, committee chairs and consultants for the work that has been accomplished as outlined in this report. Everyone involved has greatly contributed to the quality of life in our community.

## JAIL/ATI ADMISSIONS AND AVERAGE DAILY POPULATION

### 2018

2018	AVERAGE DAILY POPULATION														
	JAIL	Parole	ITAP		THP		CTC	EM JD		EM		Women's Center	ROR to Probation	RUS	TOTAL ATI
			PRE	SENT	PRE	SENT		PRE	SENT	PRE	SENT				
January	403	43	31	10	26	11	84	4	0	65	7	26	272	30	566
February	400	43	36	2	20	14	93	5	1	55	10	26	287	29	578
March	380	41	21	15	23	15	105	2	1	58	7	43	313	31	634
April	393	43	39	19	25	12	90	2	1	58	7	53	348	28	682
May	385	46	21	16	30	8	102	3	1	63	11	58	358	29	700
June	379	45	27	13	26	12	97	3	0	64	12	55	344	27	680
July	400	40	21	17	26	9	104	3	0	58	11	57	326	27	659
August	395	43	23	12	27	9	105	2	0	58	9	56	323	19	643
September	416	50	20	17	27	7	107	4	0	59	11	56	318	18	644
October	407	44	16	22	23	10	94	4	0	64	8	63	317	18	639
November	374	42	19	17	23	11	96	3	0	73	8	55	308	18	631
December	361	41	19	20	22	9	98	3	0	78	8	58	318	16	649
<i>monthly ave.</i>	391	43	24	15	25	11	98	3	0	63	9	51	319	24	642

	ADMISSIONS														
	JAIL	Parole Admiss	ITAP		THP		CTC	EM JD		EM		Women's Center	ROR to Probation	RUS	TOTAL ATI
			PRE	SENT	PRE	SENT		PRE	SENT	PRE	SENT				
January	253	21	5	0	16	3	24	1	0	27	6	8	37	5	132
February	233	18	5	1	11	5	29	5	3	22	0	6	60	1	148
March	261	21	6	0	16	4	36	1	0	27	0	24	73	3	190
April	210	16	4	3	13	3	21	2	0	23	2	16	74	3	164
May	219	17	0	1	15	0	35	1	0	41	3	11	55	7	169
June	260	16	1	1	15	2	34	2	0	28	4	8	65	3	163
July	269	21	0	0	15	0	28	3	0	23	1	14	61	1	146
August	242	23	4	0	21	2	30	3	0	25	0	13	68	1	167
September	253	22	1	1	13	1	26	2	0	32	4	11	54	3	148
October	223	15	3	3	17	6	29	3	0	23	1	13	57	2	157
November	185	17	1	1	14	3	29	1	0	29	1	11	63	1	154
December	195	12	1	1	17	0	20	3	0	34	2	12	58	0	148
<b>TOTAL</b>	<b>2803</b>	<b>219</b>	<b>31</b>	<b>12</b>	<b>183</b>	<b>29</b>	<b>341</b>	<b>27</b>	<b>3</b>	<b>334</b>	<b>24</b>	<b>147</b>	<b>725</b>	<b>30</b>	<b>1886</b>